

Commission on Government Forecasting and Accountability

MONTHLY BRIEFING

FEBRUARY 2007

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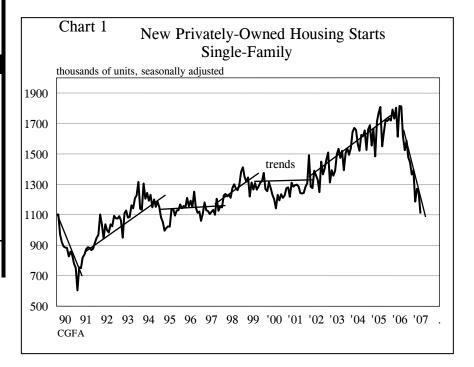
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703 Stratton Ofc. Bldg. Springfield, IL 62706 **ECONOMY: Housing Sector Revisited** Edward H. Boss, Jr., Chief Economist

Tousing activity continues its steep decline, although the Hworst fears of many analysts have not been met. Still this sector is not out of the woods yet. Housing starts plunged in January after an unexpected rise in December, undoubtedly as the seasonally adjustment factors could not adequately contend with the shift from a unseasonably warm and dry December to severely worsened weather conditions nation wide in January that continued into February. Despite short-term disruptions in housing data during the winter months, as shown in the chart below, housing starts in the key single family privately owned sector have been in sharp decline for more than a year. Latest data for January 2007 show these starts fell 11.2% from December and were off a sharp 38.9% from January 2006. Moreover, a precursor to new housing starts, new building permits, fell an additional 4% in January from last December and is down a sharp 32.6% from a year earlier.



The weakness in residential construction increasingly has been a negative to overall economic activity throughout last year. The annual rate of real residential spending grew progressively negative each in succeeding quarter throughout last year, from a -0.3% annual rate in the first quarter to a -19.2% rate of descent by the final quarter of 2006. Indeed, by the last quarter of last year, overall real gross domestic product was reduced at an annual rate of 1.16% because of the decline in real residential spending. Despite this subtraction, the advance report on real GDP showed growth at an annual rate of 3.5% last quarter. However, later revisions based on more complete data substantially reduced that initial overall growth estimate to 2.2%. Even so, despite a worsening housing sector, it has not been enough to dislodge the economy from continuing to grow at a rate somewhat below its longterm trend. Thus, the worse fear of analysts that a bubble in the housing sector could lead to an end of the business expansion has not occurred.

The decline in housing activity is reflected in a softening in home prices. After reaching a high of \$247,700 in the first quarter of 2006, the median price of houses sold in the United States dropped by \$10,000 to \$237,700 in the fourth quarter of 2006. Similarly, average home prices reached a low for the year in the final quarter of last year at \$296,300. The same pattern was replicated in Illinois. According to the Illinois Association of Realtors, the median home price in Illinois was \$199,900 in the fourth quarter of 2006; off slightly from \$201,000 from a year earlier while sales fell 16% in the fourth quarter of 2006 from the same quarter in 2005.

Clouding the issue in the housing sector is the role "subprime" lenders will have on increased mortgage defaults and the ramifications this may have on the housing sector. Generally "subprime" loans are made to those who wouldn't otherwise qualify for standard loans; often they contain adjustable rates that can be reset every 12 months starting after two years; and many carry prepayment penalties. As mortgage rates have risen, mortgage defaults have increased resulting in some "subprime" lenders halting operations and others announcing sharply increased numbers of bad debts. In response the Senate Banking Committee held a hearing in February on predatory lending including such "subprime" loans.

espite continuing weakness in housing, there is a growing feeling that the bottom is nearing. Builder's confidence has been on the rise with the National Association of Home Builders/Wells Fargo Market Index (HMI) reaching 40 in February 2007, up from a low of 30 last September and the highest since June 2006 as the components of present sales, sales expectations for the next six months, and buyer traffic all showed an up tick in February. Adding to the optimism that the decline in housing may be diminishing were comments by a Federal Reserve Board Governor that seemed to

downplay the effects of growing problems in the mortgage market on spending and growth. Finally, the economy continues to expand at acceptable rates; employment continues to rise; and inflation, while at the high end of the Federal Reserve's comfort level, appears to be contained.

INDICATORS OF ILLINOIS ECONOMIC ACTIVITY							
INDICATORS	JAN. 2007	<u>DEC. 2006</u>	<u>JAN. 2006</u>				
Unemployment Rate (Average) Annual Rate of Inflation (Chicago)	4.6% 9.2%	4.1% -0.6%	5.2% 1.0%				
		% CHANGE	% CHANGE				
	LATEST	OVER PRIOR	OVER A				
	MONTH	MONTH	YEAR AGO				
Civilian Labor Force (thousands) (January)	6,705	0.4%	2.4%				
Employment (thousands) (January)	6,397	-0.1%	3.1%				
New Car & Truck Registration (January)	54,030	39.7%	6.4%				
Single Family Housing Permits (January)	1,623	8.1%	%				
Total Exports (\$ mil) (December)	3,649	-2.0%	14.4%				
Chicago Purchasing Managers Index (February)	47.9	-2.0%	-12.8%				

REVENUE

February Receipts Take Dip

Jim Muschinske, Revenue Manager

Revenues in February fell \$96 million, excluding \$900 million in short-term borrowing. While personal income taxes continued to perform well, a number of other sources took a break from what has been good year to date revenue performance. In addition, a comparatively low month for transfers also significantly contributed to the monthly decline. February had the same number of receipting days as last year.

For the month, gross income taxes were up \$44 million, or \$40 million net of refunds. Other sources rose by \$6 million, while interest earnings continued to do well, increasing by \$3 million. Corporate franchise taxes receipts managed to eke out a \$1 million advance.

As mentioned, quite a few revenue lines suffered declines this month. The largest drop was in sales tax receipts which were off \$28 million. Gross corporate income tax fell \$11 million, or \$9 million net of refunds. Public utility dipped \$10 million taxes after experiencing a January resurgence. Both inheritance tax and insurance tax receipts fell \$9 million for the month, while cigarette taxes were off \$4 million due to the change in distribution.

verall transfers were down \$82 million in February. The decline of \$63 million in other transfers was due to the absence of chargeback activity that occurred last year. In addition, lottery transfers continue to disappoint with revenues down \$19 million for the month. Federal sources posted a \$6 million gain in February. [While the \$900 million in short-term borrowing was used for reimbursable spending on Medicaid, that spending and resulting reimbursement took place via the Hospital Provider Fund which is not a general fund and, therefore, not directly reflected in these federal sources. This was part of the recently approved Illinois Hospital Assessment Program. See last months briefing for a more detailed discussion of the short-term borrowing].

Year to Date

Excluding the recent \$900 million in short-term borrowing, overall general funds are up \$393 million. A comparative decline of \$364 million in federal sources has held down overall growth. In fact, excluding the falloff in federal sources, all other revenues are up a very respectable \$757 million.

Gross personal income taxes are up \$457 million, or \$413 million net of refunds. Sales tax receipts are up \$149 million, while gross corporate income taxes advanced by \$125 million, or \$123 million net of refunds. Interest income is ahead by \$44 million and public utility taxes are up \$29 million. All other sources experiencing gains added \$9 million. As expected, the Cook County IGT is down \$38 million, while due to a change in tax distribution, cigarette taxes are off by \$32 million. Inheritance taxes and insurance taxes are both behind by \$3 million.

Overall transfers are up by \$66 million. While other transfers are up \$114 million due mostly to a large July transfer from the Refund Fund as well as fund sweep and chargeback activity, a \$64 falloff in lottery transfers served to offset some of those gains. Finally, federal sources are still down \$364 million due to less general funds reimbursable spending.

Upcoming Meeting

The Commission has scheduled a meeting on March 28^{th} , 2007. At that time an updated economic and revenue forecast for FY 2007 and FY 2008 will be presented.

Facts on Funds Available Online

The Commission is pleased to announce that an updated Facts on Funds report is now available online. In addition, printed copies should be available by the middle to end of the month.

The Commission undertook a similar endeavor in 1999 with its first Facts on Funds report. That publication was well received and has been used by Legislative staff and other interested parties for a number of years. Since then, a number of new funds have been created, old funds repealed, and considerable statutory changes made. As a result, the Commission felt it was time to update this valuable resource and make it available to interested parties.

While it is not practical to completely update this type of resource often due to the considerable amount of staff time required, the Commission does intend to post information on new funds as they are created and/or repealed. While the frequency of those updates has yet to be determined, continue to check our website for those changes.

GENERAL FUNDS RECEIPTS: FEBRUARY FY 2007 vs. FY 2006 (\$ million)						
Revenue Sources	FEB. FY 2007	FEB. FY 2006	\$ CHANGE	% CHANGE		
State Taxes						
Personal Income Tax	\$682	\$638	\$44	6.9%		
Corporate Income Tax (regular)	7	18	(\$11)	-61.1%		
Sales Taxes	516	544	(\$28)	-5.1%		
Public Utility Taxes (regular)	99	109	(\$10)	-9.2%		
Cigarette Tax	29	33	(\$4)	-12.1%		
Liquor Gallonage Taxes	14	14	\$ 0	0.0%		
Vehicle Use Tax	2	3	(\$1)	-33.3%		
Inheritance Tax (Gross)	18	27	(\$9)	-33.3%		
Insurance Taxes and Fees	8	17	(\$9)	-52.9%		
Corporate Franchise Tax & Fees	16	15	\$1	6.7%		
Interest on State Funds & Investments	17	14	\$3	21.4%		
Cook County IGT	94	94	\$0 \$6	0.0%		
Other Sources	28	22	\$6	27.3%		
Subtotal	\$1,530	\$1,548	(\$18)	-1.2%		
Transfers						
Lottery	5 0	69	(\$19)	-27.5%		
Riverboat transfers & receipts	20	20	\$0	0.0%		
Other	20	83	(\$63)	-75.9%		
Total State Sources	\$1,620	\$1,720	(\$100)	-5.8%		
Federal Sources	\$293	\$287	\$6	2.1%		
Total Federal & State Sources	\$1,913	\$2,007	(\$94)	-4.7%		
Nongeneral Funds Distribution:						
Refund Fund						
Personal Income Tax	(\$67)	(\$63)	(\$4)	6.3%		
Corporate Income Tax	(\$1)	(3)	\$2	-66.7%		
Subtotal General Funds	\$1,845	\$1,941	(\$96)	-4.9%		
Short-Term Borrowing	\$900	\$0	\$900	NA		
Budget Stabilization Fund Transfer	\$0	\$ 0	\$0	N⁄A		
Total General Funds	\$2,745	\$1,941	\$804	41.4%		

GENERAL FUNDS RECEIPTS: YEAR TO DATE FY 2007 vs. FY 2006

(\$ million)

<u>Revenue Sources</u> State Taxes	FY 2007	FY 2006	CHANGE FROM FY 2006	% CHANGE
Personal Income Tax	\$6,136	\$5,679	\$457	8.0%
Corporate Income Tax (regular)	\$94	40,079 769	\$125	16.3%
Sales Taxes	4,862	4,713	\$149	3.2%
Public Utility Taxes (regular)	744	715	\$29	4.1%
Cigarette Tax	234	266	(\$32)	-12.0%
Liquor Gallonage Taxes	107	104	\$3	2.9%
Vehicle Use Tax	22	22	\$0	0.0%
Inheritance Tax (Gross)	182	185	(\$3)	-1.6%
Insurance Taxes and Fees	163	166	(\$3)	-1.8%
Corporate Franchise Tax & Fees	126	122	\$4	3.3%
Interest on State Funds & Investments	136	92	\$44	47.8%
Cook County IGT	178	216	(\$38)	-17.6%
Other Sources	275	273	\$2	0.7%
Subtotal	\$14,059	\$13,322	\$737	5.5%
Transfers				
Lottery	380	444	(\$64)	-14.4%
Riverboat transfers & receipts	420	404	\$16	4.0%
Other	456	342	\$114	33.3%
Total State Sources	\$15,315	\$14,512	\$803	5.5%
Federal Sources	\$3,097	\$3,461	(\$364)	-10.5%
Total Federal & State Sources	\$18,412	\$17,973	\$439	2.4%
Nongeneral Funds Distribution:				
Refund Fund				
Personal Income Tax	(\$598)	(\$554)	(\$44)	7.9%
Corporate Income Tax	(\$156)	(\$154)	(\$2)	1.3%
Subtotal General Funds	\$17,658	\$17,265	\$393	2.3%
Short-Term Borrowing	\$900	\$1,000	(\$100)	N/A
Budget Stabilization Fund Transfer	\$276	\$276	\$0	N/A
Total General Funds	\$18,834	\$18,541	\$293	1.6%
SOURCE: Office of the Comptroller, State of Illinois: S CGFA	Some totals may not equal, du	ue to rounding.		1-Mar-07

GENERAL FUNDS GROWITH NEEDED TO MEET ESTIMATE FY 2007 ESTIMATE vs. FY 2006 ACTUAL

(\$ million)

Revenue Sources	Nov-06 ESTIMATE FY 2007	FYTD 2007	AMOUNT NEEDED FY 2007 EST.	FYID 2006	GROWIH NEEDED	% CHANGE
State Taxes					<u> </u>	
Personal Income Tax	\$10,116	\$6,136	\$3,980	\$5,679	\$91	2.3%
Corporate Income Tax (regular)	1,938	894	\$1,044	769	\$29	2.9%
Sales Taxes	7,345	4,862	\$2,483	4,713	\$104	4.4%
Public Utility Taxes (regular)	1,074	744	\$330	715	(\$29)	-8.1%
Cigarette Tax	350	234	\$116	266	(\$18)	-13.4%
Liquor Gallonage Taxes	153	107	\$46	104	(\$2)	-4.2%
Vehicle Use Tax	34	22	\$12	22	\$0	0.0%
Inheritance Tax (Gross)	277	182	\$95	185	\$8	9.2%
Insurance Taxes and Fees	320	163	\$157	166	\$6	4.0%
Corporate Franchise Tax & Fees	190	126	\$64	122	\$5	8.5%
Interest on State Funds & Investments	185	136	\$49	92	(\$12)	-19.7%
Cook County IGT	309	178	\$131	216	(\$3)	-2.2%
Other Sources	440	275	\$165	273	(\$3)	-1.8%
Subtotal	\$22,731	\$14,059	\$8,672	\$13,322	\$176	2.1%
Transfers						
Lottery	630	380	\$250	444	\$24	10.6%
Riverboat transfers & receipts	700	420	\$280	404	(\$5)	-1.8%
Other	841	456	\$385	342	(\$19)	-4.7%
Total State Sources	\$24,902	\$15,315	\$9,587	\$14,512	\$176	1.9%
Federal Sources	\$4,803	\$3,097	\$1,706	\$3,461	\$442	35.0%
Total Federal & State Sources	\$29,705	\$18,412	\$11,293	\$17,973	\$618	5.8%
Nongeneral Funds Distribution:						
Refund Fund						
Personal Income Tax	(\$986)	(\$598)	(\$388)	(\$554)	(\$9)	2.4%
Corporate Income Tax	(339)	(\$156)	(\$183)	(154)	\$19	-9.4%
Subtotal General Funds	\$28,380	\$17,658	\$10,722	\$17,265	\$628	6.2%
Short-Term Borrowing	\$900	\$900	\$0	\$1,000	\$0	N/A
Budget Stabilization Fund Transfer	\$276	\$276	\$0	\$276	\$0	N/A
Total General Funds	\$29,556	\$18,834	\$10,722	\$18,541	\$628	6.2%
CGFA estimate updated to reflect actual short-to	erm horrowing					1-Mar-07

GOVERNOR'S OFFICE OF MANANGEMENT AND BUDGET					
2007 ESTIMATE	E vs. FY 20	06 ACTUAL	S		
(\$ r	nillion)				
GOMB JUNE-06 Estimate FY 2007	FYID 2007	AMOUNT NEEDED F <u>Y 2007 Est</u> .	FYID 2006	GROWIH NEEDED	% CHANGE
\$9,844	\$6,136	\$3,708	\$5,679	(\$181)	-4.7%
2,074	894	\$1,180	769	\$165	16.3%
7,280	4,862	\$2,418	4,713	\$39	1.6%
1,090	744	\$346	715	(\$13)	-3.6%
350	234	\$116	266	(\$18)	-13.4%
152	107	\$45	104	(\$3)	-6.3%
35	22	\$13	22	\$1	8.3%
255	182	\$73	185	(\$14)	-16.1%
322	163	\$159	166	\$8	5.3%
196	126	\$70	122	\$11	18.6%
143	136	\$7	92	(\$54)	-88.5%
309	178	\$131	216	(\$3)	-2.2%
505	275	\$230	273	\$62	36.9%
\$22,555	\$14,059	\$8,496	\$13,322	\$0	0.0%
670	380	\$290	444	\$64	28.3%
692	420	\$272	404	(\$13)	-4.6%
933	456	\$477	342	\$73	18.1%
\$24,850	\$15,315	\$9,535	\$14,512	\$124	1.3%
\$4,803	\$3,097	\$1,706	\$3,461	\$442	35.0%
\$29,653	\$18,412	\$11,241	\$17,973	\$566	5.3%
(\$960)	(\$598)	(\$362)	(\$554)	\$17	-4.5%
(363)	(156)	(\$207)	(154)	(\$5)	2.5%
\$28,330	\$17,658	\$10,672	\$17,265	\$578	5.7%
\$900	\$900	\$0	\$1,000	\$ 0	N/A
\$276	\$276	\$0	\$276	\$0	N/A
	FFICE OF M 2007 ESTIMATH (\$ 1 (\$ 1 (\$ 1 JUNE-06 Estimate FY 2007 \$9,844 2,074 7,280 1,090 350 152 35 255 322 196 143 309 505 \$22,555 670 692 933 \$24,850 \$4,803 \$29,653 (\$960) (363)	Spectral products Spectral product Spectral product <thspectral product<="" th=""> <thspectral product<<="" td=""><td>SPFICE OF MANANGEMENT λ 2007 ESTIMATE vs. FY 2006 ACTUAL (\$ million) GOMB JUNE-06 AMOUNT Estimate FYTD FY 2007 2007 FY 2007 2007 S9,844 \$6,136 \$3,708 2,074 894 \$1,180 7,280 4,862 \$2,418 1,090 744 \$346 350 234 \$116 152 107 \$45 35 22 \$13 255 182 \$73 322 163 \$159 196 126 \$70 143 136 \$7 309 178 \$131 505 275 \$230 \$22,555 \$14,059 \$8,496 670 380 \$290 692 420 \$272 933 456 \$477 \$24,850 \$15,315 \$9,535 \$4,803<td>Second System Second System Second</td><td>FFICE OF MANANCEMENT AND BUDGET 2007 ESTIMATE vs. FY 2006 ACTUALS (\$ million) GOMB JUNE-06 FYID AMOUNT Estimate FYID FYID NEEDED GROWIH NEEDED \$9,844 \$6,136 \$3,708 \$5,679 \$(\$181) 2,074 894 \$1,180 769 \$165 7,280 4,862 \$2,418 4,713 \$39 1,090 744 \$346 715 \$131 350 224 \$116 266 \$181 152 107 \$45 104 \$(\$33) 35 22 \$13 22 \$1 355 22 \$13 22 \$1 355 22 \$13 22 \$1 350 275 \$230 273 \$62 906 126 \$70 122 \$11 143 136 \$7 92 \$54) 309 178 \$131 216 \$33 \$22,5</td></td></thspectral></thspectral>	SPFICE OF MANANGEMENT λ 2007 ESTIMATE vs. FY 2006 ACTUAL (\$ million) GOMB JUNE-06 AMOUNT Estimate FYTD FY 2007 2007 FY 2007 2007 S9,844 \$6,136 \$3,708 2,074 894 \$1,180 7,280 4,862 \$2,418 1,090 744 \$346 350 234 \$116 152 107 \$45 35 22 \$13 255 182 \$73 322 163 \$159 196 126 \$70 143 136 \$7 309 178 \$131 505 275 \$230 \$22,555 \$14,059 \$8,496 670 380 \$290 692 420 \$272 933 456 \$477 \$24,850 \$15,315 \$9,535 \$4,803 <td>Second System Second System Second</td> <td>FFICE OF MANANCEMENT AND BUDGET 2007 ESTIMATE vs. FY 2006 ACTUALS (\$ million) GOMB JUNE-06 FYID AMOUNT Estimate FYID FYID NEEDED GROWIH NEEDED \$9,844 \$6,136 \$3,708 \$5,679 \$(\$181) 2,074 894 \$1,180 769 \$165 7,280 4,862 \$2,418 4,713 \$39 1,090 744 \$346 715 \$131 350 224 \$116 266 \$181 152 107 \$45 104 \$(\$33) 35 22 \$13 22 \$1 355 22 \$13 22 \$1 355 22 \$13 22 \$1 350 275 \$230 273 \$62 906 126 \$70 122 \$11 143 136 \$7 92 \$54) 309 178 \$131 216 \$33 \$22,5</td>	Second System Second	FFICE OF MANANCEMENT AND BUDGET 2007 ESTIMATE vs. FY 2006 ACTUALS (\$ million) GOMB JUNE-06 FYID AMOUNT Estimate FYID FYID NEEDED GROWIH NEEDED \$9,844 \$6,136 \$3,708 \$5,679 \$(\$181) 2,074 894 \$1,180 769 \$165 7,280 4,862 \$2,418 4,713 \$39 1,090 744 \$346 715 \$131 350 224 \$116 266 \$181 152 107 \$45 104 \$(\$33) 35 22 \$13 22 \$1 355 22 \$13 22 \$1 355 22 \$13 22 \$1 350 275 \$230 273 \$62 906 126 \$70 122 \$11 143 136 \$7 92 \$54) 309 178 \$131 216 \$33 \$22,5

GENERAL FUNDS PERFORMANCE TO DATE

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