# Goals for a Health Insurance Exchange



State of Illinois

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#### Welcome

#### **Introductions**

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#### **Outline of Goals Discussion**

- Expectations for today's discussion of goals?
- What is an exchange? (in brief)
- Why set goals for the Illinois exchange?
- Discuss potential goals for the Illinois Health
   Benefits Exchange and how to prioritize them
- Next steps



## What Is an Exchange?

- A store for insurance
  - Decide what products to offer
  - Contract with plans to offer those products
  - Outreach to consumers
  - Help consumers shop for and enroll in plans
- Mechanism for implementing premium and costsharing subsidies
  - Eligibility determination
  - Financial tracking & reporting



Illinois Health Benefits Exchange Critical Tasks Timeline

Complete by:
DEC 2011

Complete by:
March 2012

Start by:
April
2012

Start by:
July
2012

Start by:
Oct
2012

Submit
Readiness
Proposal
to Feds by:
Dec
2012

Test the
Exchange
for
10/1/13
Open
Enrollment
Summer
2013

Background Research

Robust Authorizing Legislation Appoint Board

Hire Core Staff (Exec Dir, CFO, CIO) \*Website

\*Billing System

\*Enrollment System & CS

\*Data

Warehouse

\*Market Res

\*Outreach

\*Appeals &

Grievances

\*Mandate

exceptions

\*Report to Feds

Develop

Specs for

--QHPs

--navigators

-brokers

--other

**Provides** 

Description of

Operational

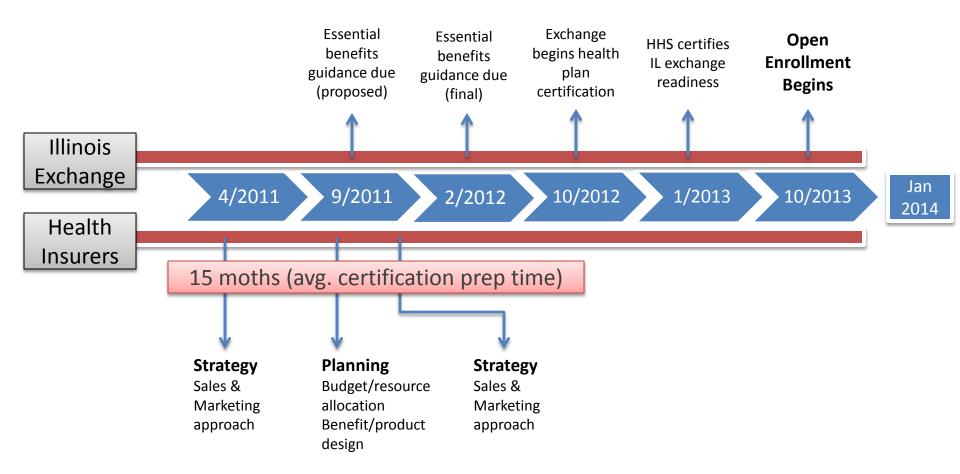
Exchange

Test Systems and

Processes



#### **Exchange Insurer Timeline Requests**



Stat: Source adapted from PWC Health Research Institute, July 2011



# Why Set Goals?

Carve out "space" for reform

Be realistic about exchanges

Recognize trade-offs

Set priorities

## Potential Goals for an IL Exchange

- Create an attractive, accessible, and easy-to-use website for individuals and their families to compare and purchase comprehensive health insurance coverage
- Use advanced cutting-edge technology to determine eligibility for individual tax credits and enroll qualified applicants into the expanded Medicaid program
- Develop a navigator program & outreach campaign to encourage the widest possible purchase of health insurance coverage

# Potential Goals for an IL Exchange

- ❖ Foster a competitive health insurance marketplace for more affordable coverage of households and reduce adverse risk selection
- Sustain continuity of care for lower-income populations whose income and eligibility for Medicaid and private insurance will change frequently
- Provide small businesses with cost-effective and easy to access comprehensive health insurance coverage options



- Create an attractive, accessible, and easy-to-use website for individuals and their families to compare and purchase comprehensive health insurance
- ✓ Health insurance is an expensive and complex purchase decision
- ✓ Standardization of benefits can facilitate comparison shopping
  - ACA will set essential health benefits and actuarial tiers
  - Exchange could consider additional standardization of benefits
- ✓ Decision support tools: some already available on commercial exchanges, others in development for ACA
- ✓ Health insurance a la Travelocity





- Use advanced cutting-edge technology to determine eligibility for individual tax credits and enroll qualified applicants in the expanded Medicaid Program
- ✓ "No wrong door" eligibility determination
- ✓ Non-stigmatized premium subsidies
- ✓ Individual mandate
- ✓ Exchange serves many low income patients who become newly insured
- ✓ New Medicaid enrollees:
  - Currently eligible but not enrolled
  - Newly Eligible



- Develop a navigator program & outreach campaign to encourage the widest possible purchase of health insurance coverage
- ✓ Education/outreach efforts
  - "Boots on the ground" effort by community agencies, similar to Medicaid/All Kids efforts
  - Mass marketing campaigns
    - Red Sox great partner in MA







✓ Balance outreach to traditionally difficult-to-reach populations with maintaining broad appeal of Exchange

- Foster a competitive health insurance marketplace for more affordable coverage for households & reduce adverse selection
- ✓ Promote broad commercial appeal of exchange
- ✓ Risk adjustment critical to encourage value-based competition
- ✓ "Wholesale" competition:
  - Plans compete on price, plan design, etc. for "shelf-space"
  - Economies of scale for certain administrative functions
  - Reduce barriers to entry and even recruit new plans
- ✓ "Retail" competition:
  - Individuals buy based on personal preferences
  - Generally very price sensitive buyers



- Sustain continuity of care for lower-income populations whose income and eligibility for Medicaid and private insurance likely will change frequently
- ✓ Proactively address churning
- ✓ Basic Health Plan for Illinois?
- ✓ Requires alignment of Medicaid, All Kids, QHPs
- ✓ How to maintain financing of safety net providers post-reform

- Provide small businesses with cost-effective and easy to access comprehensive health insurance coverage options
- ✓ Reduce administrative costs for small businesses
  - Retention is typically 20-25% in IL today
  - Under ACA minimum MLR of 80%
- ✓ Reduce premium variations for small businesses (?)
- ✓ Offer employees of small business more coverage options
- ✓ Offer employers lower cost health plans
- ✓ Close buying gaps between large and small employers



### **Discussion**

1. How realistic are these goals?

2. Should other goals be considered?

3. What are the trade-offs among these goals?

4. Who/how/when to set goals for Exchange?

# Roles in Exchange Planning

Goals **Evolving Policies Implementation** 

