

# ABSTRACTS OF STATE REPORTS

DECEMBER 2025

COMMISSION ON GOVERNMENT FORECASTING AND ACCOUNTABILITY

## Reports Filed with the General Assembly

The CGFA staff is required to prepare abstracts of reports required to be filed with the General Assembly (25 ILCS 130/10-6). Legislators may receive copies of entire reports by emailing the form that was delivered to their Springfield office to [isinfo@ilsos.net](mailto:isinfo@ilsos.net) or by mailing it to the State Government Report Distribution Center at the Illinois State Library. This report is posted monthly on our website.

### **Board of Higher Education**

*Annual report on public university revenues and expenditures, FY 2025*

Illinois public universities received about \$9.87 billion from all sources in FY 2025, up from \$9.25 billion in FY 2024, and spent \$9.95 billion (up from \$9.28 billion). Tuition remained the largest source of revenue (25.3% of total); state support rose from \$1.32 billion to \$1.34 billion, but its percentage of the total declined slightly from 14.3% to 13.6%. Converted to 2025 dollars using the Consumer Price Index, revenues rose 5.4% over the last 5 years; expenditures from state-appropriated funds and university income funds rose 0.8%; and expenditures from other non-appropriated funds rose 9.8%. The report has information on spending by type and program, and detailed information on each institution. (30 ILCS 105/13.5; filed by IBHE Nov. 2025, rec'd by CGFA Dec. 1, 2025, 5 pp. + 9 tables, 9 figures, and 5 appendices; HAP)

*Compensable sick leave expenditure report, FY 2025*

The Board is required to report on the amount by which the costs of compensable sick leave payouts for State Universities Retirement System (SURS) participants changed due to a law ending compensable sick leave accrual in 1998. The report lists expenditures and liabilities for accumulated sick leave for fiscal years 2016 to 2025. Expenditures declined from \$9.4 million in FY 2016 to \$3 million in FY 2025. Liability (for sick leave earned before 1998) declined from \$55 million in FY 2016 to \$22 million in FY 2025. The report gives data on each university and agency under SURS. (40 ILCS 5/15-158.3(d); filed by IBHE Nov. 17, 2025, rec'd by CGFA Nov. 18, 2025, 5 pp. + 20 tables; HUL)

*Higher Education Veterans Service Act costs, 2024*

Public colleges and universities spent \$7.7 million on programs and services for military or veteran students (\$3.6 million from state funds and almost \$4.1 million from federal or local sources). Public universities spent about \$2.8 million, and community colleges \$4.9 million. The Illinois Community College Board was appropriated almost \$4.3 million, allowing it to reimburse community colleges for most tuition and fee waiver costs for veterans. The Illinois Student Assistance Commission received no such state funding, leaving public universities without veteran tuition and fee reimbursements. Veteran grants declined by 81 from FY 2023 to 2024, attributed to more veterans choosing federal education benefits instead of state waivers. (110 ILCS 49/20; filed by IBHE Nov. 22, 2024, rec'd by CGFA Oct. 28, 2025, 10 pp. + 5 appendices; HUL)

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**Capital Development Board**  
*Chief Procurement Office, CBD*  
*small business participation*  
*report, FY 2024*

The Capital Development Board made 544 contracts with small businesses in FY 2024, with total value of \$124.5 million—24.2% of total CBD spending (\$513.6 million). (Spending on subcontractors is not included.) CDB does not set aside contracts for small businesses, because its contracts with them continually exceed the 10% state goal. (30 ILCS 500/45-90(f); filed by CBD Oct. 31, 2025, rec'd by CGFA Nov. 13, 2025, 2 pp.; WOO)

**Central Management Services, Dept. of**

*African Descent-Citizens*  
*Reparations Commission*  
*annual report, 2024*

The Commission was formed in 2022 to study measures, including reparations, to ensure equity for African American descendants of slavery. It was appropriated \$1.2 million in FY 2024 and \$1.25 million in FY 2025. In 2024 it made an intergovernmental agreement with the University of Illinois Chicago for research on past and current racial inequities and ways to ameliorate them. A report is scheduled for 2026. The Commission hosted or participated in at least 17 events in 2024, including public hearings to address reparations, with six more planned for 2025. (20 ILCS 405/405-540(f); undated, rec'd by CGFA Nov. 10, 2025, 14 pp.; HUL)

*Bilingual needs and pay survey,*  
*FY 2024*

In FY 2024, 2,028 state employees received bilingual pay, including 1,459 employed by the Department of Human Services. Agencies reported 465 job postings with bilingual designations and hiring of 582 employees for positions with such designation. Fifteen agencies had not yet translated their websites into other languages. CMS will continue trying to strengthen agencies' abilities to provide services to populations with limited English proficiency. (20 ILCS 415/9(6); undated, rec'd by CGFA Nov. 10, 2025, 21 pp.; GIL)

*Bureau of Administrative*  
*Hearings annual report, FY 2025*

The Bureau hired four new administrative law judges and new clerical staff to accommodate more demand from referring agencies. It worked on removing language access barriers during hearings, developed more resources for self-represented litigants, and implemented an electronic case management system and e-filing portal. Recommendations include standardizing core administrative hearing procedures, creating a centralized learning hub for adjudicators, strengthening stakeholder participation, and continuing to invest in digital tools. (Exec. Ord. 4 (2017); undated, rec'd by CGFA Oct. 30, 2025, 9 pp.; HAP)

**Commerce Commission**

*Natural gas markets*  
*development, 2025*

Illinois has 44 certified alternative gas suppliers (AGS); 80 suppliers actively served customers in 2024. Those numbers differ because large volume transportation (LVT) suppliers need not be certified. Illinois' four utility service territories are served by Nicor Gas, Peoples Gas, North Shore Gas, and Ameren Illinois. All except Ameren have small volume transportation (SVT) programs allowing residential and small commercial customers to select suppliers. The report describes current market competition and use of AGS in both LVT and SVT markets. LVT suppliers served over 29,000 large commercial and industrial customers. SVT suppliers served over 190,000 residential and 55,000 small commercial customers. The report has no legislative recommendations. (220 ILCS 5/19-130; filed by ICC Oct. 27, 2025, rec'd by CGFA Oct. 30, 2025, 20 pp.; HAP)

**Commerce & Economic Opportunity, Dept. of**

*Economic Development for a*  
*Growing Economy (EDGE)*  
*Tax Credit Program biennial*  
*evaluation report, 2025*

The EDGE program gives tax credits to eligible firms to expand or retain jobs. DCEO biennially evaluates its effectiveness at creating jobs and its revenue impact. In calendar year 2025, companies getting EDGE tax

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credits reported creating 24,665 jobs and retaining 7,433. Those employees' reported payroll was \$3.7 billion. (EDGE certificate requests for 2025 were still being processed, so those numbers may change.) The total value of EDGE tax credit certificates issued by DCEO in 2001 to 2024 exceeded \$2.7 billion. The report also summarizes business incentive tax credits in states with which Illinois often competes for relocating businesses. (35 ILCS 10/5-75; undated, rec'd by CGFA Nov. 10, 2025, 21 pp.; GIL)

*Hydrogen Economy Task Force annual report, 2025*

The report includes a discussion of the loss of federal funding for state and regional hydrogen projects, and state-level programs to advance hydrogen use, including research at the University of Illinois on use in agriculture and transit. The Task Force recommended that the state host an annual hydrogen conference; study hydrogen applications in energy storage; promote training programs for hydrogen workers; develop a stronger relationship with the national Hydrogen Fuel Cell Bus Council; and explore ways to get private investment in hydrogen projects. (20 ILCS 4122/15; undated, rec'd by CGFA Dec. 2, 2025, 14 pp.; DON)

**Commission on Equity and Inclusion**

*Business Enterprise Program for Minorities, Women, and Persons with Disabilities annual report, FY 2022*

State agencies and universities made slightly over \$1 billion in contracts with businesses certified under the program (8.2% of all eligible contracts, below the 20% goal). (The report says the amount subject to the goal increased greatly from FY 2021 to FY 2022 while the number of certified vendors did not, making the percentage drop compared to earlier years.) Some 3,315 certified vendors participated in the program—the most to date. Statistics for each state agency and university are included. (30 ILCS 575/8f; filed by the Commission March 1, 2023, rec'd by CGFA Oct. 15, 2025, 108 pp.; GIL)

**Commission on Discrimination and Hate Crimes**

*Annual report, 2024*

In 2024, the Commission helped the University of Illinois conduct research for a new Help Stop Hate helpline; created a list of programs and services for callers; and provided 15 presentations on hate crimes and discrimination, 3 information sessions on hate crimes training for law enforcement, and 2 listening sessions with Asian American Pacific Islander communities. It will continue to deliver resources through virtual and in-person meetings and presentations. (20 ILCS 4070/20; undated, rec'd by CGFA Oct. 17, 2025, 18 pp.; GIL)

**Commission on Government Forecasting and Accountability**

*Wagering in Illinois, 2025*

State tax revenues from wagering totaled \$2.234 billion, up 6.8% from FY 2024. The increase is due mostly to implementation of changes under the 2019 gaming expansion and later laws. Gaming revenues were categorized as: 39.0% video gaming, 35.0% lottery, 17.0% sports wagering, 8.3% casinos, and 0.3% horse racing. Lottery transfers to the Common School Fund were \$777 million, down from a record \$877 million in FY 2024. Video gaming provided \$159 million in tax revenue to local governments and over \$921 million to the Capital Projects Fund. Video gaming terminals have steadily increased to over 49,000, with the largest number in Cook County (over 9,000). Adjusted gross receipts from casinos rose 12.2% from FY 2024 following the opening of new casinos. Combined casino and video gaming revenues exceeded \$4.9 billion in FY 2025; with sports wagering revenues, the total was over \$6.2 billion. Illinois' horse racing handle fell 2.6% from 2023 to 2024, continuing a decades-long trend. Sports wagering had over \$1.3 billion in adjusted gross receipts and \$429 million in tax revenues. (S. Res. 875 (1991); filed by CGFA in Oct. 2025, rec'd by CGFA Oct. 14, 2025, 94 pp.; DON)

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**Environmental Protection Agency*****Landfill Disposal Capacity Report, 2025***

Illinois' 35 landfills received over 46.7 million cubic yards of solid waste in 2024, and had a remaining combined available disposal capacity of 926.1 million cubic yards. Their total life expectancy at current rates is some 20 years. (415 ILCS 20/4; filed by IEPA in July 2025, rec'd by CGFA Oct. 17, 2025, 10 pp.; AER)

**Firefighters' Pension Investment Fund*****Economic opportunity investments, FY 2025***

On June 30, 2025, the Fund had \$217.8 million invested in Illinois-based companies (2.12% of its total assets). Two Illinois-based investment managers held \$148.5 million (1.45% of its investments). The report lists Illinois companies with which the Fund invests. (40 ILCS 5/1A-108.5(c); filed by FPIF Aug. 28, 2025, rec'd by CGFA Oct. 22, 2025, 8 pp.; GIL)

**Healthcare and Family Services, Dept. of*****Payments for services from past years and changes in liabilities, FY 2025***

DHFS paid a little over \$1 billion in FY 2025 for medical services provided in past years. A 2012 act limited charges for Medicaid services that are paid from the General Revenue Fund and related state funds, and which can be deferred to later

fiscal years, to \$100 million. In FY 2025, DHFS paid about \$43.1 million on bills that it had received by the start of the fiscal year to be paid from those funds, making them subject to the \$100 million limit. The report also discusses factors affecting Medicaid costs, and the Department's efforts to combat fraud and abuse. (30 ILCS 105/25(e), (g), and (k); filed by DHFS Nov. 25, 2025, rec'd by CGFA Dec. 4, 2025, 1 p. + 4 attachments; AER)

**Housing Development Authority*****Rental Housing Support Program Funding Allocation Task Force report***

The Task Force was to study and make recommendations on equitable statewide distribution of rental housing support funds. The report summarizes the state's Rental Housing Support Program Act; collection and distribution of the state surcharge on recorded real estate documents to support the Program, and state administration of the Program. Recommendations included finding new funding sources to supplement the surcharge; making it easier for local governments to apply for funding; and increasing transparency on how funds are used. (310 ILCS 105/30(d) (repealed effective September 30, 2025); filed by IHDA in March 2025; rec'd by CGFA Oct. 30, 2025, 6 pp. + 2 appendices; WOO)

**Human Services, Dept. of**  
***Homelessness prevention annual report, FY 2025***

DHS's Office to Prevent and End Homelessness and the Illinois Interagency Task Force on Homelessness continue implementing Home Illinois, the state's strategic plan to address homelessness. The report describes progress made in the year on a number of activities under the plan's four main strategies: building affordable and permanent supportive housing; bolstering safety nets for people at risk of homelessness; promoting financial stability; and improving health outcomes for people experiencing homelessness. It gives data on number of people served by each state-partnered agency helping the homeless in 2020 through 2025. (20 ILCS 1305/10-75(e); filed by IDHS Dec. 1, 2025, rec'd by CGFA Dec. 3, 2025, 67 pp. + 3 appendices; DON)

***Social Services Block Grant Fund and Local Initiative Fund receipts and transfers, FY 2026 first quarter***

The Social Services Block Grant Fund began the quarter with \$500,000 and received \$13.2 million in federal funds. It paid almost \$9.2 million to the Special Purpose Trust Fund and \$4.0 million to the Local Initiative Fund, ending with \$500,000. Local Initiative Fund spending in the quarter was \$162,219. (305 ILCS 5/12-5; filed by IDHS Oct. 2, 2025, rec'd by CGFA Dec. 3, 2025, 1 p.; AER)

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**Labor, Dept. of***Warehouse Safety Standards Task Force, final report*

The Task Force met 9 times in July 2023 through December 2024. The report gives summaries of expert testimony presented at the meetings. Legislative recommendations include: Invest in the Mutual Aid Box Alarm System; require all warehouses in the state to have site-specific emergency plans and tornado shelters; and create statewide certification requirements for building code inspectors, and use the community college system to train more inspectors. (20 ILCS 4124/3-10; filed by IDOL in Dec. 2024, rec'd by CGFA Nov. 14, 2025, 10 pp. + 5 appendices; WOO)

**Law Enforcement Training Standards Board***Mobile Team Training Units annual report, FY 2024*

The 13 Mobile Team Training Units collectively spent \$14.6 million in federal, state, and local funds in FY 2024 (\$9.2 million in state funds). Units provided 57,651 hours of instruction statewide; trained 262,188 registrants; and had 1,104,643 total trainee hours. The cost was \$180.49 per instructional hour and \$9.42 per training hour. The Units offered 150 mandatory firearms training courses to 458 officers. (50 ILCS 720/6; filed by the Board Jan. 25, 2025, rec'd by CGFA Oct. 15, 2025, 3 pp. + 14 attachments; DON)

**Public Health, Dept. of***Food deserts annual report, FY 2025*

The report has statistics on Census tracts meeting the definition of a food desert. Measurements are based on how many people in a tract are low-income and their distances from a supermarket. The data, based on 2019 estimates by the U.S. Department of Agriculture, have not been updated. In one measure from 2019, the percentage of tracts that were low-income and in which urban residents had to travel more than a mile or rural residents more than 10 miles to a market was 10.2%; most such tracts were in Cook County. Since 2024, DCEO has made \$16.5 million in grants to launch new independently-owned grocery stores in food deserts, and \$1.6 million for equipment upgrades in such stores; more grants are planned. (20 ILCS 2310/2310-22; filed by IDPH in Oct. 2025, rec'd by CGFA Nov. 25, 2025, 17 pp.; HAP)

**State Police, Illinois***Expungement Backlog Accountability Law annual report, FY 2024*

The law requires ISP to report several statistics on petitions to seal or expunge criminal histories. In FY 2024, ISP received 2,487 petitions to expunge (it objected to 1) and 442 petitions to seal (no objections). It received 19,930 orders to expunge (17,482 were entered by ISP) and 8,440 to seal (8,380 entered by ISP).

Some 2,508 orders to expunge or seal were not entered as of June 30, 2023. ISP received \$431,393 in fees under the law. (20 ILCS 2630/14(a); undated, rec'd by CGFA Oct. 22, 2025, 1 p.; AER)

*Expungement Backlog Accountability Law annual report, FY 2025*

In FY 2025, ISP received 3,829 petitions to expunge (it objected to 1) and 663 petitions to seal (objecting to 1). It received 17,150 orders to expunge (15,553 were entered by ISP) and 10,782 orders to seal (10,748 entered by ISP). Some 1,631 orders to expunge or seal were not entered as of June 30, 2024. ISP received \$265,983 in fees under the law. (20 ILCS 2630/14(a); filed by ISP Oct. 21, 2025, rec'd by CGFA Oct. 22, 2025, 2 pp.; AER)

*FOID Card Review Board monthly report, Oct. 2025*

The Board hears petitions from persons whose FOID card applications were denied or whose cards are revoked. It received 26 cases in October. It granted relief in 17, denied relief in 2, and continued 7. (430 ILCS 65/10(a-5)(9); filed by ISP Oct. 28, 2025, rec'd by CGFA Oct. 28, 2025, 1 p.; HAP)

**Teachers' Retirement System**  
*Emerging investment managers report, FY 2024*

In FY 2024, 47 minority-, women-, or disabled-owned firms managed \$21.2 billion

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(29.8%) of TRS' portfolio, up \$1.6 billion from FY 2023. FY 2024 was the seventh consecutive year when assets managed by such firms exceeded 20%. (40 ILCS 5/1-109.1(8); filed by TRS Dec. 19, 2024, rec'd by CGFA Nov. 19, 2025, 8 pp. + exhibits; HAP)

**Transportation, Dept. of**  
*Chief Procurement Office, IDOT small business contracting report, FY 2025*  
IDOT reported total FY 2025 spending on construction projects of slightly over \$2.9 billion, including about \$330.3 million (11.3%) to small businesses. Small businesses received 693 contracts averaging \$476,567. IDOT submitted its annual small business compliance plan to the Chief Procurement Officer, who approved it with suggestions to expand the types of projects considered for the small business set-aside program. (30 ILCS 500/45-90(f); filed

by IDOT Oct. 27, 2025, rec'd by CGFA Oct. 28, 2025, 2 pp.; HUL)

*Chief Procurement Office joint purchases report, FY 2025*  
IDOT Highway Construction did not procure any contracts by joint purchase in FY 2025. (30 ILCS 525/2(a-10); filed by IDOT Oct. 7, 2025, rec'd by CGFA Oct. 14, 2025, 1 p.; DON)

**Treasurer, Office of the**  
*Small business participation report, FY 2025*  
The Treasurer's office spent \$1.3 million (5.5% of total) on contracts with and other purchases from small businesses, up 37% from FY 2024. Information on the contracts and the office's small-business utilization policies is included. (30 ILCS 500/45-90(f); issued by the Treasurer's office Oct. 30, 2025, rec'd by CGFA Nov. 17, 2025, 4 pp.; HUL)

**Veterans Affairs, Dept. of**  
*Locally held benefit funds quarterly report, April-June 2025*

For each state veterans' home, the report describes monetary and nonmonetary donations received for residents' benefit; how and when they were disbursed; and fund balances at quarter-end. (20 ILCS 2805/2.01a; undated, rec'd by CGFA Oct. 27, 2025, 36 pp.; WOO)

*Locally-held benefit funds quarterly report, July-Sept. 2025*

For each state veterans' home, the report describes monetary and nonmonetary donations received for residents' benefit; how and when they were disbursed; and fund balances at quarter-end. (20 ILCS 2805/2.01a; filed by IDVA Oct. 22, 2025, rec'd by CGFA Oct. 27, 2025, 18 pp.; WOO)

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