# **FY 2013 Economic Forecast and Revenue Estimate**

# and FY 2012 Revenue Update



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February 28, 2012

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http://www.ilga.gov/commission/cgfa2006/home.aspx

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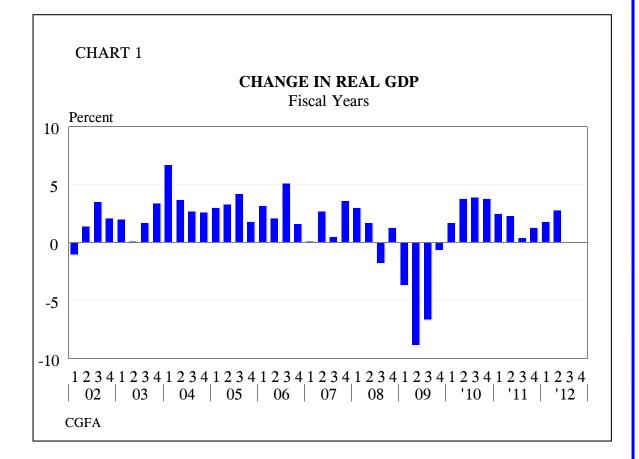
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# **CGFA Background & Responsibilities**

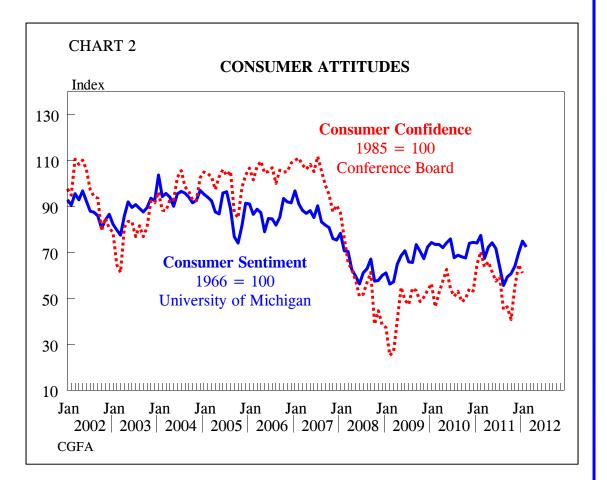
- Bi-Partisan, joint legislative commission, provides the General Assembly with information relevant to the Illinois economy, taxes and other sources of revenue and debt obligations of the State.
- Preparation of annual revenue estimates with periodic updates;
- Analysis of the fiscal impact of revenue bills;
- Preparation of State Debt Impact Notes;
- Periodic assessment of capital facility plans;
- Annual estimates of the liabilities of the State's group health insurance program and approval of contract renewals promulgated by the Department of Central Management Services;
- Implement the provisions of the State Facility Closure Act;
- Annual estimates of public pension funding requirements and preparation of pension impact notes.

#### **CHANGE IN REAL GDP**

- As shown in Chart 1, economic activity began to grow again starting in the first quarter of FY 2010 (July 2009) coinciding with the June 2009 official date of the end of the longest recession since WWII.
- While growth has been moderate and well below that normally seen at the early stage of economic recoveries, bringing up concerns over a double-dip recession, some improvement occurred in the last three quarters from the low reached in the third quarter of FY 2011.

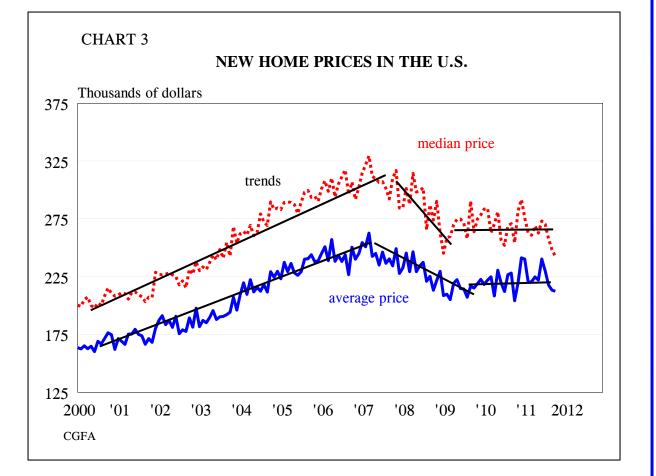


- The consumer sector, which generally accounts for two-thirds or more of total spending in the economy, has shown only modest improvement.
- Retail sales rose for ten consecutive months by April, before falling in May. As auto production improved in June following improvement in the delivery of Japanese auto parts following the severe earthquakes, sales rose modestly again. They continued to rise through November and have picked up steam since.
- As shown in Chart 2, consumer attitudes as measured by either the University of Michigan's Consumer Sentiment Index or the Conference Board's Consumer Confidence Index had improved from the lows reached in early in 2009 through spring, before losing substantial strength this summer.
- In the past two to three months, however, both the University of Michigan and Conference Board indices began to rise again, recouping most of their summer slump. Preliminary data for the U of M sentiment index for February showed a drop to 72.5 following a year-high 75 recorded for January.



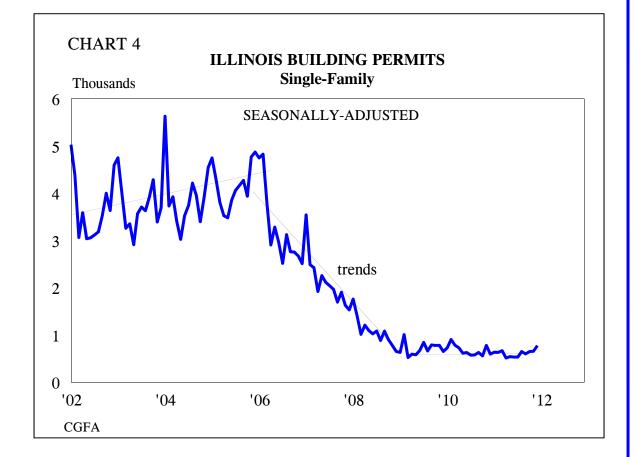
### **U.S. NEW HOME PRICES**

- One of the major factors behind the lack of confidence is the sharp decline in home prices during the recession that started at the end of 2007 and the weakness that has continued through the first two years of the current recovery.
- To most consumers the value of their home is the most important asset, and the sharp falloff in value, many to levels below what they owe, indeed is depressing their outlook of events.
- About the best that can be said from the chart is that at least the price data appear to be leveling out, although there is no evidence that an upturn is near.



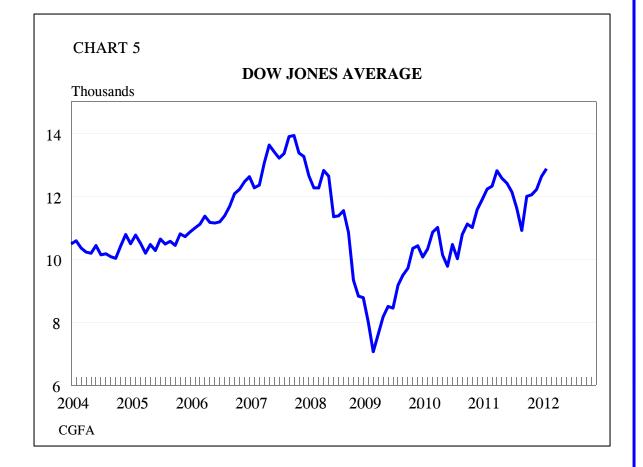
#### **ILLINOIS BUILDING PERMITS**

- The depressed level of new home prices not only erodes confidence, but also has been a major factor in the rising level of unemployment in the construction industry.
- A precursor to what may lay ahead can be found in the level of new building permits, which are issued before construction begins.
- As illustrated in Chart 4, while the level of new building permits in Illinois appears to have bottomed, it is at extremely low levels with few signs of any nearterm improvement.

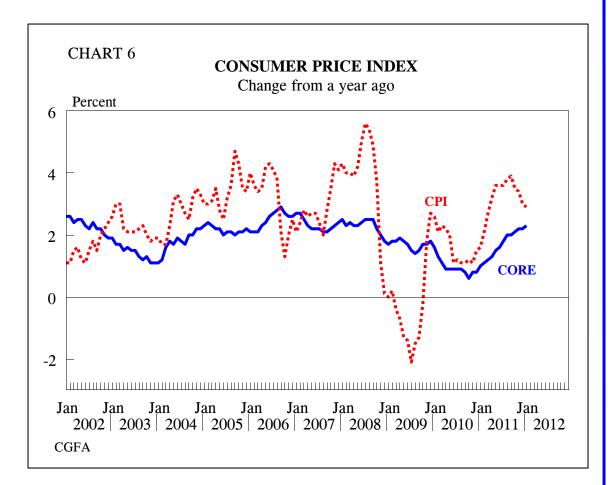


#### **DOW JONES AVERAGE**

- In addition to a weak housing sector, consumers are looking at volatility in the stock market and the effect it has had on their retirement 401K's.
- As shown in Chart 5, September lived up to its reputation as being the worst month for equities.
- After rising 80% from its March 2009 low to April 2011, the Dow fell almost 15% by the end of September. Following that, however, it reversed trend and by mid- February 2012 returned to the April levels.
- Even so, it is very volatile and still 9% below its level reached just prior to the beginning of the last recession, more than 4 years ago.

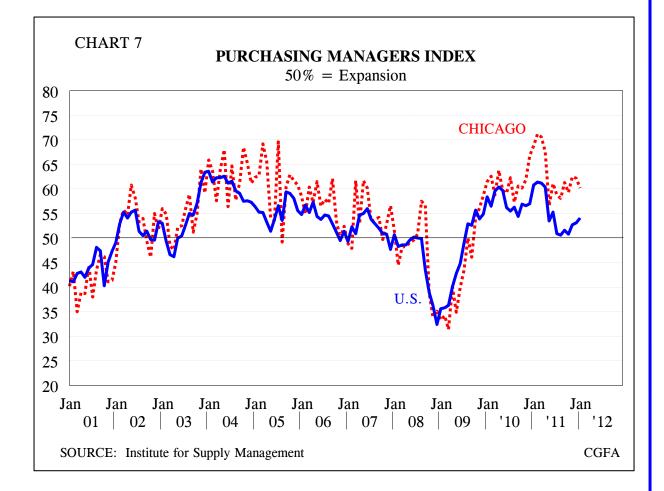


- While monetary policy is in position to stimulate the economy, there remains the potential that inflationary pressures eventually could emerge. Too often in the past the Federal Reserve has overstayed its easy policy stance only to have to make severe corrections later.
- As shown in Chart 6, January consumer prices were 2.9% higher than a year earlier while the core rate, which exclude the volatile food and energy sectors and followed closely by the Fed, was up 2.3%. Even so, while the total rate has calmed significantly, the core rate is now at the highest level since the fall of 2008.
- The Federal Reserve, however, is unlikely to veer away from an overall stimulative policy. While the economy has been recovering for more than two and a half years now, unemployment remains extremely high. At the same time housing has yet to recover from severe retrenchment, and many currency uncertainties both in the U.S. and abroad, particularly in the Euro Zone, remain.



#### **PURCHASING MANAGERS INDEX**

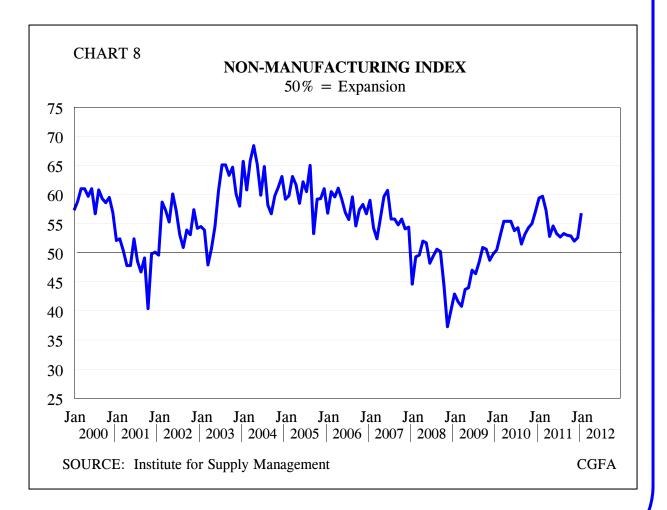
- While the consumer accounts for the majority of spending in the economy and has shown modest improvement, business spending has been expanding for some time. This has been helped in part by the continuing rise in corporate profits.
- There has been significant improvement in both the national and Chicago rate. As Chart 7 shows, the index of manufacturing has expanded (with more than 50% reporting that) for 29 consecutive months following a year of contraction.
- Even so, the strength of the index weakened starting this summer and by October displayed the weakest showing since the summer of 2009, before strengthening somewhat in the final two months of last year. The Chicago index edged down in January, although the national index inched up.



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# **NON-MANUFACTURING INDEX**

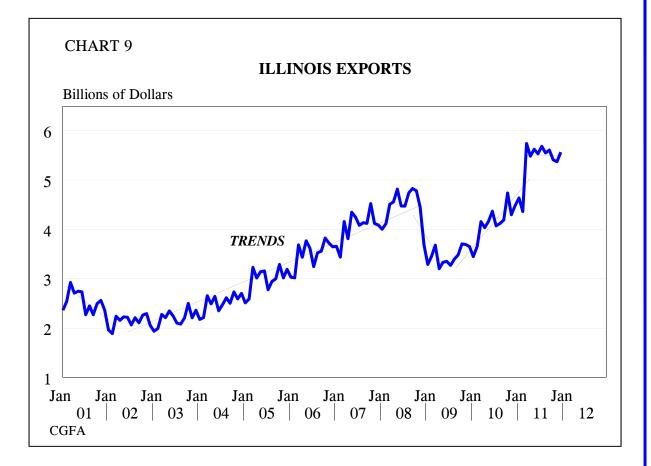
- A growing share of business, however, is in the nonmanufacturing, or service sector. Chart 8 takes a look at this growing sector of the economy.
- Economic activity in the nonmanufacturing sector, which had declined for 11 straight months through October 2009, steadily worked its way back to neutral, or the 50% level, by January 2010.
- The index continued to expand, hitting 59.7 by February 2011, the highest level since mid 2007. Then its strength weakened as the economy hit a soft patch, held flat for six months, before rising in January 2012 to the highest level since last March, thus recouping much that was lost.



# **ILLINOIS EXPORTS**

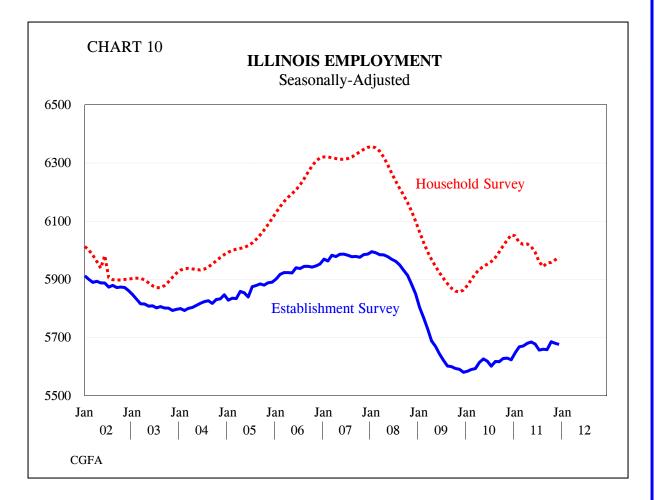
- A major uplift to the Illinois economy had been its renewed growth in exports. Illinois ranks fifth in the nation in terms of exports.
- As shown in Chart 9, as the worldwide recession that began at the end of 2007 took hold, demand for U.S. goods plunged to levels not see since the fall of 2006.

However, with recovery now well underway, exports have rebounded and are up 75% from the recent low in April 2009 and 18% above the previous peak, although the level has been relatively level in the past few months. In part this may reflect the growing weakness in Europe, which accounts for about 20% of U.S. exports.



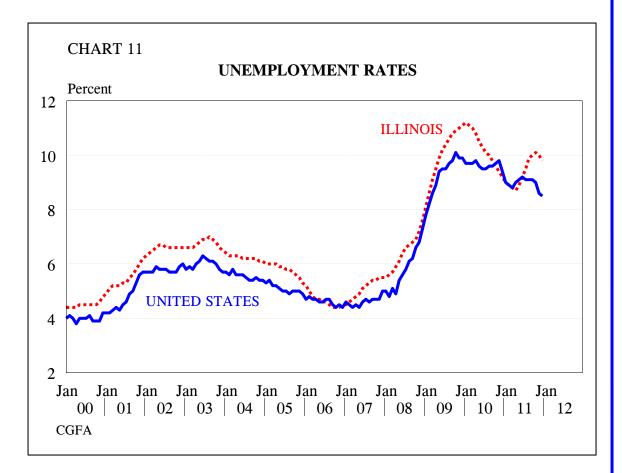
# **ILLINOIS EMPLOYMENT**

- Illinois employment, like the U.S., is also showing some gains but remains at extremely low levels as illustrated in Chart 10.
- Comparing Illinois to the nation, however, the more comprehensive establishment, or payroll, employment data for the nation had recovered its prerecession level following the 2001 recession by early 2005.
- In contrast, Illinois never did recoup all the jobs lost during that recession before the next recession began, making the gap to reach a new high much more difficult.



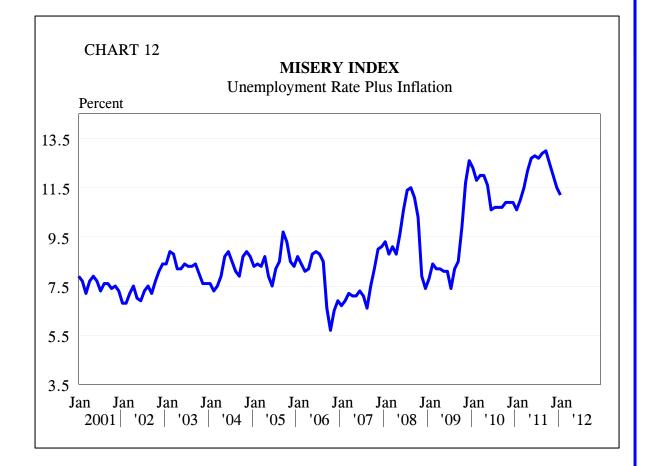
#### **UNEMPLOYMENT RATES**

- As shown in Chart 11, as a result of job losses during the recession, the unemployment rate rose from a low of 4.4% in early 2007 to a high of 10.1% by October 2009.
- The recovery that began in mid 2009 has shown modest reductions in the unemployment rate 2 1/2 years into an economic recovery with the unemployment rate remaining exceptionally high.
- By December, however, the national rate fell to 8.5%, the lowest since February 2009, in part due to shrinkage in the labor force as discouraged workers dropped out. The rate in Illinois, which had dropped to 8.7% in April, began to show sharp increases, diverging from the national rate and reaching 10.1% in October before edging down to 9.8% in December.
- With the economy seemingly improving from a summer soft patch there is little doubt that unemployment rate may have seen its high for this cycle, even so it also is possible that the lower December rates may not be able to be sustained.



#### **MISERY INDEX**

- It has been the combination of a rising unemployment rate and higher prices that have revived the concept of the "Misery Index" and raise the question as to whether you are better off today than you were a year ago.
- As shown in Chart 12, the Misery Index currently is at a reading of 11.2, with a 2.9% inflation rate and an 8.3% unemployment rate in January, the lowest since last February and compares to the peak rate of 12.6 during the past recession and in a range of 6-7 prior to then. Moreover, given the unusual drop in the latest unemployment rates and increase in the core inflation rate, it is too early to suggest a new trend has developed.



- Chart 13 shows three alternative forecasts of the U.S. economy in the years FY 2012 and FY 2013. The **BASELINE** shows the most likely solution with a 60% chance of occurrence. This forecast has the economy continuing to rise at a modest pace through FY 2012 followed by slightly stronger gains in FY 2013.
- A more **OPTIMISTIC** scenario, with only a 10% chance of happening, shows stronger gains in FY 2012 and continuing through 2013. (A so-called V shaped recovery).
- Finally a **PESSIMISTIC** alternative is provided, with a 30% chance, whereby the economy eeks out slight growth in the first part of FY 2012, returning to negative growth for the next three quarters before returning to modest growth in the last half of FY 2013. (A so-called double dip recession).

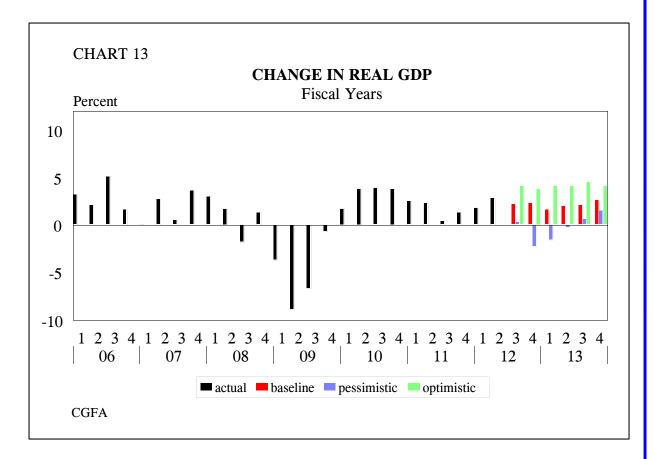
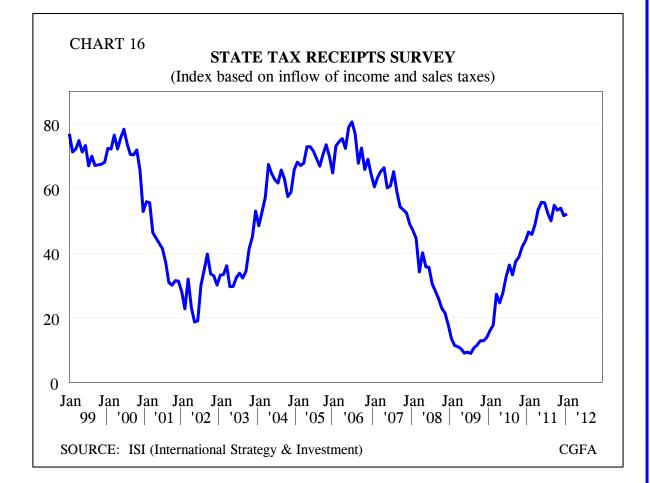


CHART 1	CHART 14: BASELINE FORECAST - FEBRUARY 2012								
(\$ Change from prior year levels)									
REAL (2005 \$)	FY 2009 Actual	FY 2010 Actual	FY 2011 Actual	FY 2012 Actual	FY 2013 Estimated	FY 2014 Estimated			
Gross Domestic Product	-3.4	0.2	2.6	1.8	2.1	2.8			
Personal Consumption	-2.3	0.3	2.5	1.8	2.2	1.9			
Durable	-9.8	3.0	8.8	6.1	5.4	3.6			
Nondurable	-2.7	1.0	2.5	1.5	1.9	1.4			
Services	-0.9	-0.4	1.5	1.4	1.8	1.9			
Fixed Investment	-21.6	-4.3	11.8	6.6	6.8	9.7			
Exports	-5.8	2.7	9.3	4.8	5.5	7.4			
Imports	-11.0	0.4	10.0	2.9	4.2	3.7			
Government	2.3	1.2	-0.6	-2.1	-2.0	-1.3			
Federal	7.2	5.4	1.2	-2.0	-3.1	-3.1			
State & Local	-0.6	-1.5	-1.8	-2.2	-1.3	-0.1			
OTHER MEASURES									
Personal Income (Current \$)	-0.7	-1.0	5.4	3.4	4.0	4.3			
Personal Consumption (Current \$)	-0.9	1.6	4.4	4.1	3.7	3.0			
Before Tax Profits (Current \$)	-16.2	37.6	15.0	5.5	-3.0	2.9			
Consumer Prices	1.4	1.0	2.0	2.8	1.8	1.9			
Unemployment Rate (Average)	7.6	9.8	9.3	8.6	8.2	7.9			

(	CHART 15		DIS FOR	ECASTS		
Calendar Years	2009 Actual	2010 Actual	2011 Actual	2012 Estimated	2013 Estimated	2014 Estimated
Total Employment (Ths) % Change	5,657.9 -4.9	5,612.1 -0.8	5,667.9 1	5,705.8 0.7	5,791.8 1.5	5,893.2 1.8
Population (Ths) % Change	12,802.1 0.4	12,847.9 0.4	12,895.6 0.4	12,945.8 0.4	12,997.3 0.4	13,050.2 0.4
Personal Income (Bil \$) % Change	525.4 -5.2	540.1 2.8	567.0 5.0	583.2 2.9	603.0 3.4	631.8 4.8
OTHER MEASURES						
Private Housing Starts	10.9	10.9	10.7	12.2	17.4	24.1
Unemployment Rate Avg.	10.0	10.2	9.3	9.7	9.6	9.2
SOURCE: Global Insight Ja	anuary 2012					

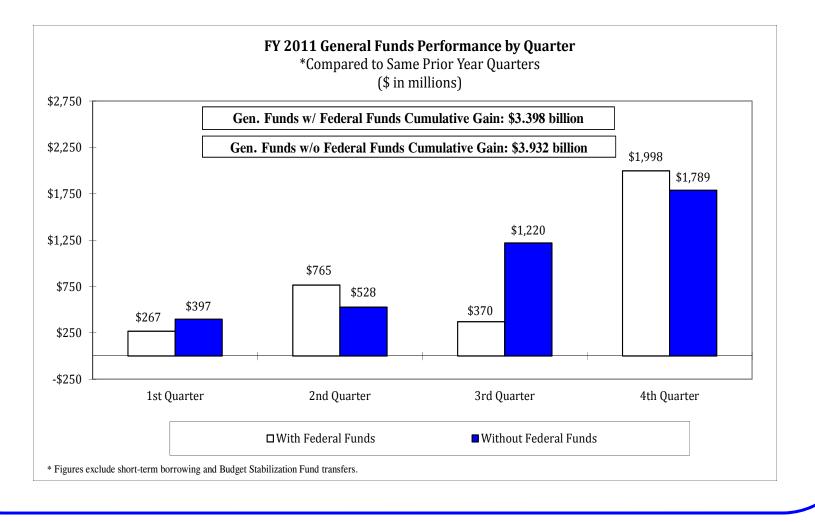
# STATE TAX RECEIPTS SURVEY

- As shown in Chart 16, state revenues have improved sharply following an all-time low Index number of 9 reached in July 2009.
- The Index is based upon data from 16 states including Illinois that have diverse geographic and population characteristics.
- In May the Index reached 55.7, the highest level since August 2007, before edging down to 50.0 in August 2011. Since then the Index has leveled off with a reading of 52.1 in January 2012. These levels are well below those reached at this stage of the expansion following the previous recession.



#### **REVIEW OF FY 2011 REVENUES**

For the fiscal year, base revenues grew \$3.398 billion. Obviously, the tax changes enacted halfway through the fiscal year played the key role in the increase, as did the tax amnesty program which occurred in the fall. The magnitude of the effect of those items often served to mask the underlying improvements in the economic sources that was happening simultaneously with the tax changes.



Breakdown of F	Y 2011 Growth	
[millio	ons]*	
Due to tax Hike [Net]		\$2,428
Due to Base Growth [Big Three-PI	T, CIT, Sales]	\$996
Due to Amnesty [Net]		\$306
Net Other taxes		-\$96
Net transfers		\$298
Federal sources		<u>-\$534</u>
	Total	\$3,398
*This breakdown is an attempt to assign	value to various elements th	at
comprised the change in FY'11 general f	unds revenue. These figure	s represent
CGFA's estimates at this point in time an	d may change when updated	l data

becomes available.

#### **REVIEW OF FY 2011 REVENUE ESTIMATE**

The table below demonstrates how the February/March estimates of CGFA and GOMB performed relative to actuals. As shown, actual base revenues ended up being only \$7 million higher than the CGFA's March estimate, or a difference of only .02 percent. Net income taxes fell just \$35 million short of expectations, a feat made all the more impressive given the magnitude of tax changes made midyear. Sale taxes finished \$137 million higher than expected, while other receipts also overachieved by \$61 million. However, all news wasn't positive, as overall transfers fell short of estimates by \$36 million, and federal sources were off by \$120 million.

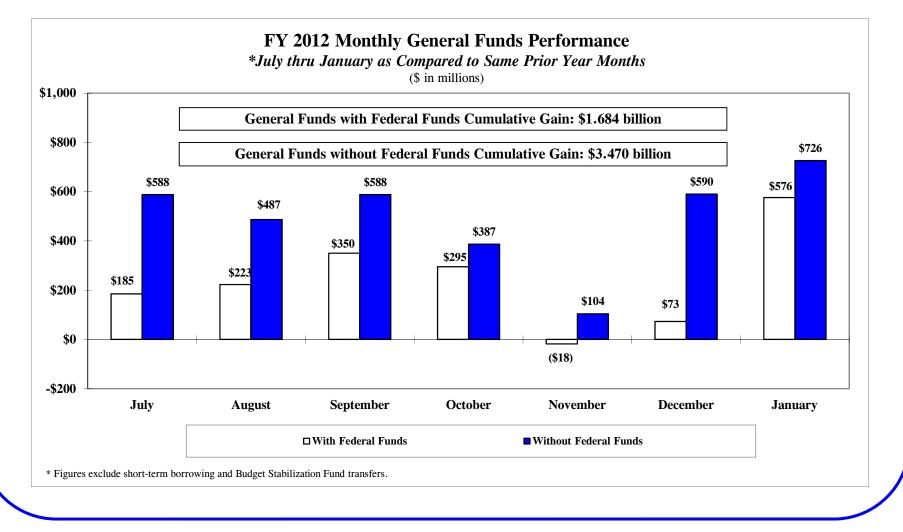
Overall, actual FY 2011 revenues performed remarkably similar to CGFA expectations. The lack of any significant variance reinforces that views presented in the March estimate remained largely relevant.

In comparison, actual revenues fell \$125 million short of GOMB estimates presented in February. Net income taxes failed to reach expectations by a combined \$275 million. However, sales tax revenues exceeded GOMB estimates by \$319 million. Other tax receipts overachieved by \$77 million, while overall transfers fell short of estimates by \$126 million. GOMB was expecting \$120 more in federal sources than what eventually occurred.

FY 2011 Actuals vs. Estimates: CGFA and GOMB									
(\$ millions)									
DIFFERENCE DIFFERENCE DIFFERENCE									
	ACTUAL	CGFA EST. Mar-11	ACTUALS FROM	GOMB EST. Feb-11	ACTUALS FROM				
Revenue Sources	FY 2011	FY 2011	ESTIMATE	FY 2011	ESTIMATE				
Net Income Tax [Personal & Corporate]	\$13,076	\$13,111	(\$35)	\$13,351	(\$275)				
Sales Taxes	\$6,833	\$6,696	\$137	\$6,514	\$319				
Other Receipts	\$3,011	\$2,950	\$61	\$2,934	\$77				
Transfers	\$2,182	\$2,218	(\$36)	\$2,308	(\$126)				
Federal Sources	\$5,386	\$5,506	(\$120)	\$5,506	(\$120)				
Subtotal General Funds	\$30,488	\$30,481	\$7	\$30,613	(\$125)				

#### **REVIEW OF FY 2012 REVENUES TO DATE**

The chart below demonstrates how FY 2012 revenues have performed through January both with and without federal sources. If the \$1.786 billion of federal source falloff is included, overall base revenues are up \$1.684 billion. When federal sources are excluded, that figure jumps to \$3.470 billion, primarily the result of the higher income tax rates and continued sales tax growth.



#### FY 2012 YEAR-TO-DATE

Through January, absent shortborrowing, tobacco term settlement proceeds and Budget Stabilization Fund transfers, base general funds revenues are up \$1.684 billion. The increase has been fueled by comparatively higher income tax receipts stemming from the January 2011 increases as well as rate continued strong sales tax receipts. Those items have been more than enough to overcome a significant falloff in federal sources that resulted from less reimbursable spending as well as a return to a lower federal matching rate [under ARRA, states enjoyed approximately two years of higher reimbursable match which has now ended].

Revenue Sources	FY 2012	FY 2011	CHANGE FROM FY 2011	% CHANGE
State Taxes Personal Income Tax	\$9,014	\$5,465	\$3,549	64.9%
			\$3,349 \$205	20.3%
Corporate Income Tax (regular) Sales Taxes	1,213 4,312	1,008 4,073	\$203 \$239	20.3%
	4,312	4,073		-4.8%
Public Utility Taxes (regular)	206	206	(\$30) \$0	
Cigarette Tax				0.0%
Liquor Gallonage Taxes	103	100	\$3	3.0%
Vehicle Use Tax	16	17	(\$1)	-5.9%
Inheritance Tax (Gross)	111	116	(\$5)	-4.3%
Insurance Taxes and Fees	152	149	\$3	2.0%
Corporate Franchise Tax & Fees	114	125	(\$11)	-8.8%
Interest on State Funds & Investments	11	20	(\$9)	-45.0%
Cook County IGT	56	56	\$0	N/A
Other Sources	239	218	\$21	9.6%
Subtotal	\$16,148	\$12,184	\$3,964	32.5%
Transfers				
Lottery	347	343	\$4	1.2%
Riverboat transfers & receipts	234	220	\$14	6.4%
Proceeds from Sale of 10th license	73	0	\$73	N/A
Other	506	771	(\$265)	-34.4%
Total State Sources	\$17,308	\$13,518	\$3,790	28.0%
Federal Sources	\$1,647	\$3,433	(\$1,786)	-52.0%
Total Federal & State Sources	\$18,955	\$16,951	\$2,004	11.8%
Nongeneral Funds Distribution:				
Refund Fund				
Personal Income Tax	(\$789)	(\$478)	(\$311)	65.1%
Corporate Income Tax	(\$212)	(\$203)	(\$9)	4.4%
Subtotal General Funds	\$17,954	\$16,270	\$1,684	10.4%
Short-Term Borrowing	\$0	\$1,300	(\$1,300)	-100.0%
Tobacco Liquidation Proceeds	\$0	\$1,250	(\$1,250)	N/A
Pension Contribution Fund Transfer	\$0	\$0	\$0	N/A
Budget Stabilization Fund Transfer	\$275	\$235	\$40	N/A
Total General Funds	\$18,229	\$19,055	(\$826)	

#### **UPDATED FY 2012 CGFA AND GOMB FORECASTS**

The State's latest enacted budget [per the February 2012 Budget Book] assumes revenues will be \$33.221 billion. Taking into account the latest federal source estimate released by GOMB, which reflects the Administration's updated reimbursable spending plan, CGFA's review of this year's revenues yields a forecast of \$33.392 billion. The following table provides an abbreviated view of the current fiscal year, comparing updated CGFA and GOMB revenue projections. CGFA still maintains that revenues will surpass budgeted assumptions. As shown, while CGFA's overall estimates of State sources and transfers have not meaningfully changed since July 2011, those same estimates of GOMB have been revised up and are now much closer to CGFA's view. Both estimates reflect the Administration's latest reimbursable spending plan and much lower estimate of federal sources, per the FY 2013 Budget Book.

CGFA	CGFA FY 2012 Update vs. GOMB FY 2012 Update per Budget Book							
General Funds	CGFA Estimates FY'12			GOM	5 FY'12	CGFA vs.		
\$millions	July-11	<b>Feb-12</b>	Change	Aug-11	Feb12	Change	GOMB	
State Sources	\$27,749	\$27,763	\$14	\$26,989	\$27,587	<b>\$598</b>	\$176	
Transfers	\$1,838	\$1,824	(\$14)	\$1,810	\$1,829	\$19	(\$5)	
<b>Federal Sources</b>	<u>\$4,350</u>	<u>\$3,805</u>	<u>(\$545)</u>	<u>\$4,325</u>	<u>\$3,805</u>	<u>(\$520)</u>	<u>\$0</u>	
Total	\$33,937	\$33,392	(\$545)	\$33,124	\$33,221	<b>\$97</b>	\$171	

### FY 2012 ESTIMATE COMPARISON

The accompanying table demonstrates the differences between the updated CGFA and GOMB estimates for FY 2012. As shown, the overall estimates are quite similar, with only \$171 million separating the forecasts. The only real area of difference resides in the estimates of personal income tax, with CGFA retaining a higher figure. The difference is explained by CGFA maintaining a higher estimate related to implementation timing of the 2011 tax increase (estimated to approximately \$500 million versus \$377 million assumed by GOMB).

Both estimates reflect updated federal source figures as provided in the FY 2013 Budget Book.

FY'12 Estimates CGI	FA vs. GOMB F lions)	Teb12	
Revenue Sources	FY'12 CGFA <u>Feb-12</u>	FY'12 GOMB <u>Feb-12</u>	\$ <u>Difference</u>
State Taxes			
Personal Income Tax	\$16,716	\$16,506	\$210
Corporate Income Tax	\$2,874	\$2,853	\$21
Sales Taxes	\$7,160	\$7,145	\$15
Public Utility (regular)	\$1,080	\$1,082	(\$2)
Cigarette Tax	\$355	\$355	\$0
Liquor Gallonage Taxes	\$162	\$162	\$0
Vehicle Use Tax	\$28	\$31	(\$3)
Inheritance Tax (gross)	\$205	\$215	(\$10
Insurance Taxes & Fees	\$308	\$302	\$6
Corporate Franchise Tax & Fees	\$192	\$204	(\$12
Interest on State Funds & Investments	\$20	\$20	\$0
Cook County Intergovernmental Transfer	\$244	\$244	\$0
Other Sources	\$385	\$411	(\$26
Subtotal	\$29,729	\$29,530	\$199
Transfers			
Lottery	\$639	\$639	\$0
Riverboat transfers and receipts	\$318	\$339	(\$21
Proceeds from sale of 10th license	\$73	\$73	\$0
Other	\$794	\$778	\$16
Total State Sources	\$31,553	\$31,359	<u>\$194</u>
Federal Sources	\$3,805	\$3,805	\$0
Total Federal & State Sources	\$35,358	\$35,164	\$194
Nongeneral Funds Distribution:			
Refund Fund			
Personal Income Tax [8.75%]	(\$1,463)	(\$1,444)	(\$19
Corporate Income Tax [17.5%]	(\$503)	(\$499)	(\$4
Subtotal General Funds	\$33,392	\$33,221	\$171
NOTE: Totals exclude Budget Stabilization transf	ers, and other cash fl	ow transfers.	

# FY 2012 REVENUE RELATED BUDGET HIGHLIGHTS

In early March 2011, the House passed HR 110 which essentially established the estimate of general revenues that was to be utilized in crafting the spending plan for FY 2012. As shown, HR 110 which was developed by the House Revenue and Finance Committee, estimated FY 2012 revenues to be \$33.173 billion. That figure represents an increase of \$2.685 billion over FY 2011, primarily reflecting growth associated with the annualizing of the January 2011 income tax increase.

The accompanying table compares CGFA's February 2012 estimate and that assumed under HR 110. As shown, CGFA estimates that FY 2012 revenues will exceed HR 110 projections by CGFA's projections of the \$219 million. economically related sources are measurably higher due to the incorporation of actual FY 2011 receipts into the estimate and slightly updated growth expectations. However, the estimate of federal sources is now significantly lower, reflecting the final reimbursable spending limits which were reduced by the General Assembly during the appropriation process and again by the Governor via amendatory veto and again lowered per 2013 Budget Book.

It should be noted that the House also approved HR 158 which states that any revenues in excess of those adopted under HR110, should be applied towards the payment of overdue bills.

FY 2012 Estimate Comparison	CGFA Feb-12 v	s. HR 110	
(millio	ns)		
Revenue Sources	FY'12 CGFA <u>Feb-12</u>	FY'12 HR 110 <u>March-11</u>	\$ Difference
State Taxes			
Personal Income Tax	\$16,716	\$16,389	\$327
Corporate Income Tax	\$2,874	\$2,435	\$439
Sales Taxes	\$7,160	\$6,586	\$574
Public Utility (regular)	\$1,080	\$1,082	(\$2)
Cigarette Tax	\$355	\$355	\$0
Liquor Gallonage Taxes	\$162	\$162	\$0
Vehicle Use Tax	\$28	\$32	(\$4)
Inheritance Tax (gross)	\$205	\$182	\$23
Insurance Taxes & Fees	\$308	\$318	(\$10)
Corporate Franchise Tax & Fees	\$192	\$204	(\$12)
Interest on State Funds & Investments	\$20	\$25	(\$5)
Cook County Intergovernmental Transfer	\$244	\$244	\$0
Other Sources	<u>\$385</u>	<u>\$365</u>	<u>\$20</u>
Subtotal	\$29,729	\$28,379	\$1,350
Transfers			
Lottery	\$639	\$645	(\$6)
Riverboat transfers and receipts	\$318	\$426	(\$108)
Proceeds from sale of 10th license	\$73	\$75	(\$2)
Other	<u>\$794</u>	<u>\$664</u>	\$130
Total State Sources	\$31,553	\$30,189	\$1,364
Federal Sources	\$3,805	\$4,844	(\$1,039)
Total Federal & State Sources	\$35,358	\$35,033	\$325
Nongeneral Funds Distribution:			
Refund Fund			
Personal Income Tax [8.75%]	(\$1,463)	(\$1,434)	(\$29)
Corporate Income Tax [17.5%]	(\$503)	(\$426)	(\$77)
Subtotal General Funds	\$33,392	\$33,173	\$219
NOTE: Totals exclude Budget Stabilization transfers, and other ca CGFA	ash flow transfers.		

# LOOK AHEAD TO FY 2013

United States economic improvement would be held back by likely renewed European recession and slowing U.S. exports. Modest economic growth will stymie major improvement in reducing unemployment. As a result, the Federal Reserve is likely to hold interest rates low in this climate. In addition, the federal government will continue to struggle with policies to reduce its growing debt burden.

While base revenue growth is expected to be in historic growth ranges, for economically related sources certain timing elements related to the income tax increase will serve to curtail year over year growth in FY'13 [FY'12 will benefit from approximately \$500 million from natural delays. That amount will not repeat in FY'13 and will serve to suppress overall growth].

Few non-economic sources are expected to return any meaningful gains in FY'13. Federal sources are always unpredictable and are dependent upon appropriations and available spending. Given the continued budgetary restraints, significant growth is unlikely there as well meaning longer payment cycles are probable.

Virtually all of the anticipated FY'13 revenue growth will be consumed by increased pension costs. The pension systems newly certified figures call for state contributions to increase by approximately \$1 billion, from about \$4.9 billion in FY'12 to \$5.9 billion in FY'13.

Approximately \$8.5 billion in unpaid bills will continue to put massive pressure on the State's financial condition.

# **VIEW OF FY 2013 REVENUES**

As shown, CGFA's estimate of FY 2013 revenues is \$33.990 billion, reflecting estimated growth of \$598 million. Those figures are very similar to the GOMB estimate of \$33.940 billion and \$719 million in growth, as presented in the FY 2013 Budget Book. Underlying assumptions include continued modest rates of growth in the economic sources as well as recent legislative changes enacted in the fall veto session. The federal source estimate reflects the Administration's planned spending on reimbursable programs per the 2013 Budget Book. Obviously, the federal source number will be affected by final appropriations as well as available resources.

CGFA FY 2013 Outlook vs. GOMB FY 2013 per Budget Book								
General Funds	CGFA Estimates FY'13			GOMB	FY'13	CGFA vs.		
\$millions	FY'12	FY'13	Growth	FY'12	FY'13	Growth	GOMB	
State Sources	\$27,763	\$28,229	\$466	\$27,587	\$28,205	\$618	\$24	
Transfers	\$1,824	\$1,826	\$2	\$1,829	\$1,800	(\$29)	\$26	
Federal Sources	<u>\$3,805</u>	<u>\$3,935</u>	<u>\$130</u>	<u>\$3,805</u>	<u>\$3,935</u>	<u>\$130</u>	<u>\$0</u>	
Total	\$33,392	\$33,990	<b>\$598</b>	\$33,221	\$33,940	\$719	\$50	

Note: The refund percentages used by both CGFA and GOMB in FY'13 are 9.75% for personal income tax and 14.0% for corporate income tax [utilized in 2013 Budget Book]. Those are slightly different from the current FY'12 percentages of 8.75% and 17.5%, respectively. Every 1% change in the personal refund tax rate equates to approximately \$169m, whereas every 1% change in the corporate refund rate equates to approximately \$30.7m

### **DETAILED REVENUE EXPECTATIONS FOR FY 2013**

The accompanying table details CGFA's revenue expectations for FY 2013. As shown, the overall general funds estimate of \$33.990 billion represents \$598 million in growth. Overall, the estimates should be viewed as being conservative, reflecting the improving but still fragile state of the national and State's economy. Major assumptions include the following:

- Overall gross personal income tax is expected to increase only 1.0% as modest base personal income tax growth of 3.1% will be reduced due to approximately \$500 million related to timing of the tax increase that artificially increases FY'12.
- Overall gross corporate income tax is forecast to grow 6.8%. Volatile by nature, base corporate income tax growth of 2.4% is increased as change in year over year impact of bonus depreciation more than offsets impact of P.A. 97-636 [CME, NOL, etc.].
- Refund percentages are expected to change slightly in FY 2013 per Budget Book.
- Sale tax growth is estimated to be 2.5% reflecting a conservative view that better than expected growth over the last couple of years will slow due to a higher established base.
- For now, growth of 3.4% in federal sources is assumed per the 2013 Budget Book. Actual federal sources will be based on eventual appropriation levels, spending plans, and available resources.

Revenue Sources	CGFA FY 2013 Estimate Feb12	CGFA FY 2012 Estimate Feb12	\$ Difference	% Difference
State Taxes				
Personal Income Tax	\$16,879	\$16,716	\$163	1.0%
Corporate Income Tax	\$3,070	\$2,874	\$196	6.8%
Sales Taxes	\$7,340	\$7,160	\$180	2.5%
Public Utility (regular)	\$1,085	\$1,080	\$5	0.5%
Cigarette Tax	\$355	\$355	\$0	0.0%
Liquor Gallonage Taxes	\$162	\$162	\$0	0.0%
Vehicle Use Tax	\$29	\$28	\$1	3.6%
Inheritance Tax (gross)	\$230	\$205	\$25	12.2%
Insurance Taxes & Fees	\$296	\$308	(\$12)	-3.9%
Corporate Franchise Tax & Fees	\$195	\$192	\$3	1.6%
Interest on State Funds & Investments	\$20	\$20	\$0	0.0%
Cook County Intergovernmental Transfer	\$244	\$244	\$0	0.0%
Other Sources	\$400	\$385	\$15	3.99
Subtotal	\$30,305	\$29,729	\$576	1.9%
Transfers				
Lottery	\$655	\$639	\$16	2.5%
Riverboat transfers and receipts	\$361	\$318	\$43	13.59
Proceeds from sale of 10th license	\$10	\$73	(\$63)	N//
<u>Other</u>	<u>\$800</u>	<u>\$794</u>	<u>\$6</u>	0.89
Total State Sources	\$32,131	\$31,553	\$578	1.8%
Federal Sources	\$3,935	\$3,805	\$130	3.4%
Total Federal & State Sources	\$36,066	\$35,358	\$708	2.0%
Nongeneral Funds Distribution:				
Refund Fund				
Personal Income Tax [FY'13 9.75%; FY'12 8.75%]	(\$1,646)	(\$1,463)	(\$183)	12.5%
Corporate Income Tax [FY'13 14%; FY'12 17.5%]	(\$430)	(\$503)	\$73	-14.59
Subtotal General Funds	\$33,990	\$33,392	\$598	1.8%

#### FY 2013 ESTIMATE COMPARISON

The accompanying table demonstrates the Commission's FY 2013 estimate to that of the GOMB forecast presented in the Budget Book. As shown, the estimates differ by only \$50 million. Based on the testimony of GOMB and officials from the Department of Revenue at the February 21<sup>st</sup> Joint House Revenue Committee, there is very little difference in underlying base economic assumptions. Both agencies are anticipating very modest growth in the upcoming fiscal year.

[The higher difference in estimate of corporate income tax is related to the estimated value of the threeyear suspension of the NOL, rather than any meaningful difference in underlying growth assumptions.]

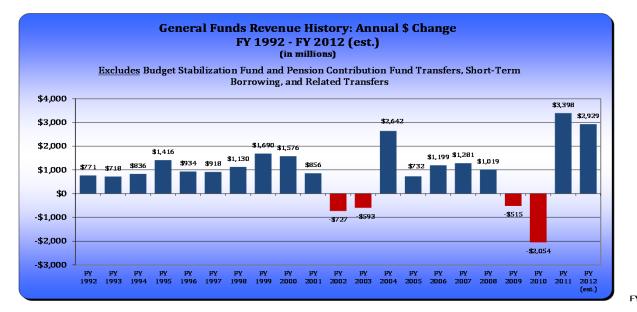
FY 2013 CGFA vs. GOMB Revenue	^	n1 <sup>,</sup> e01uu1y-2012	
(m	illions)		
	CGFA FY 2013	GOMB FY 2013	\$
Revenue Sources	Estimate Feb12	Estimate Feb12	Difference
State Taxes			
Personal Income Tax	\$16,879	\$16,923	(\$44
Corporate Income Tax	\$3,070	\$2,966	\$104
Sales Taxes	\$7,340	\$7,335	\$5
Public Utility Tax	\$1,085	\$1,101	(\$16
Cigarette Tax	\$355	\$355	\$0
Liquor Gallonage Taxes	\$162	\$163	(\$1
Vehicle Use Tax	\$29	\$29	\$0
Inheritance Tax (gross)	\$230	\$242	(\$12
Insurance Taxes & Fees	\$296	\$285	\$11
Corporate Franchise Tax & Fees	\$195	\$203	(\$8
Interest on State Funds & Investments	\$20	\$20	\$0
Cook County Intergovernmental Transfer	\$244	\$244	\$0
Other Sources	<u>\$400</u>	<u>\$405</u>	(\$5
Subtotal	\$30,305	\$30,271	\$34
Transfers			
Lottery	\$655	\$649	\$6
Riverboat transfers and receipts	\$361	\$350	\$11
Proceeds sale of 10th License	\$10	\$10	\$0
Other	<u>\$800</u>	<u>\$791</u>	<u>\$9</u>
Total State Sources	\$32,131	\$32,071	\$60
Federal Sources	\$3,935	\$3,935	\$0
Total Federal & State Sources	\$36,066	\$36,006	\$60
Nongeneral Funds Distribution:			
Refund Fund			
Personal Income Tax [9.75%: each 1%=\$169m]	(\$1,646)	(\$1,650)	\$4
Corporate Income Tax [14.0%: each 1%=\$30.7m]	(\$430)	(\$416)	(\$14
Subtotal General Funds	\$33,990	\$33,940	\$50
NOTE: Totals exclude Budget Stabilization transfers, and other	cash flow transfers		

		\$ millions						
		FY 2010	FY 2011		FY 2			FY 2013
		FY 2010	FY 2011	Proposed	Enacted	Adopted	Adopted	Propose
		Actuals	Unaudited	Feb. 2011	FY 2012	FY 2012	FY 2012	Feb. 201
		[June 2011]	Actuals 2/12	FY 2012	Aug-11	Dec-11	Feb-12	FY 2013
Revenues [GOMB]		\$27,366	\$30,487	\$33,932	\$33,124	\$33,140	\$33,221	\$33,94
		GOMB	GOMB	GOMB	GOMB	GOMB	GOMB	GOMB
Appropriations*		\$26,354	\$25,845	\$26,733	\$24,991	\$25,256	\$25,252	\$24,82
less unsp	pent approp	(\$896)	(\$350)		(\$500)	(\$904)	(\$904)	(\$50
	Net Approp Spending	\$25,458	\$25,495	\$25,931	\$24,491	\$24,352	\$24,348	\$24,32
ension Contribution	s	\$3,466	\$3,680	\$4,594	\$4,230	\$4,135	\$4,135	\$5,09
	rom Pension Stabilization	φ3,400	\$3,000 \$0	\$ <b>1</b> ,37 <b>1</b> \$0	\$ <del>1</del> ,250 \$0	\$ <del>1</del> ,155 \$0	\$1,155 \$0	φ3,0.
tatutory Transfers 0			φU	<b>\$</b> 0	φU	φU	φU	
approx.	Legislatively Required Transfers	\$1,067	\$1,509	\$2,317	\$2,065	\$2,366	\$2,461	\$2,14
upproxi	Pension Obligation Bond Debt Service	\$564	\$1,667	\$1,559	\$1,605	\$1,605	\$1,605	\$1,55
	Debt Service transfer for Capital Projects	\$670	\$540	\$578	\$563	\$563	\$551	\$51
	Debt Service on FY10 Medicaid Borrowing	\$63	\$189 \$189	\$0 \$0	\$303 \$0	\$005 \$0	\$0	φ3.
	-	φ05	\$0	\$403	\$0 \$0	\$0 \$0	\$0 \$0	
Debt Service on FY'11 Restructuring bonds Reduced Transfer to LGDF	\$0	\$0 \$0	\$0	\$0	\$0	\$0 \$0		
	Tranfers Payable at Year End	\$9 <b>4</b> 0	\$890	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	
	Interfund Borrowing Repayments/BSF	φ, 10	\$10	\$0 \$0	\$623	\$626	\$626	\$14
	Total Transfers Out	\$3,304	\$4,805	\$4,857	\$4,856	\$5,160	\$5,243	\$4,30
		,		. ,				
otal Operating Spen	ding and Transfers Out	\$32,228	\$33,980	\$35,382	\$33,577	\$33,647	\$33,726	\$33,77
	<b>Operating Deficit</b> (Surplus)	(\$4,862)	(\$3,493)	(\$1,450)	(\$453)	(\$507)	(\$505)	\$16
	Short-term Borrowing	\$1,250	\$1,300	\$0	\$0	\$0	\$0	5
	Repay of Short-term Borrowing [w/ interest]	(\$2,276)	(\$1,322)	\$0	\$0	\$0	\$0	9
	Pension Obligation Bonds	\$3,466	\$3,680	\$0	\$0	\$0	\$0	:
	Tobacco Liquidation \$1.2b/Interfund borrow \$1.0		\$1,250	\$0	\$0	\$0	\$0	9
	Interfund Borrowing (per Emergency Budget Act)		\$0	\$0	\$0	\$0	\$0	9
	Voucher Payment Notes		\$0	\$0	\$0	\$0	\$0	9
	Proposed FY'11 GO Restucturing Bond		\$0	\$1,450	\$0	\$0	\$0	2
Budget Deficit	(Surplus)	(\$2,422)	\$1,415	\$0	(\$453)	(\$507)	(\$505)	\$16
udgetary Basis to Be	egin Year	(\$3,673)	(\$6,095)	(\$21)	(\$4,580)	(\$4,692)	(\$4,680)	(\$5,1
udget Deficit at End	of Year	(\$6,095)	(\$4,680)	(\$21)	(\$5,033)	(\$5,199)	(\$5,185)	(\$5,0)

			(\$ million	n)					
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts	Receipts
Revenue Sources	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	FY 2007	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>	<u>FY 2011</u>
State Taxes									
Personal Income Tax	\$7,979	\$8,235	\$8,873	\$9,568	\$10,424	\$11,187	\$10,219	\$9,430	\$12,30
Corporate Income Tax (regular)	1,011	1,379	1,548	1,784	2,121	2,201	2,073	1,649	2,27
Sales Taxes	6,059	6,331	6,595	7,092	7,136	7,215	6,773	6,308	6,83
Public Utility Taxes (regular)	1,006	1,079	1,056	1,074	1,131	1,157	1,168	1,089	1,14
Cigarette Tax	400	400	450	400	350	350	350	355	35
Liquor Gallonage Taxes	123	127	147	152	156	158	158	159	15
Vehicle Use Tax	34	35	32	34	33	32	27	30	3
Inheritance Tax (Gross)	237	222	310	272	264	373	288	243	122
Insurance Taxes and Fees	313	362	342	317	310	298	334	322	31
Corporate Franchise Tax & Fees	142	163	181	181	193	225	201	208	20
Interest on State Funds & Investments	66	55	73	153	204	212	81	26	2
Cook County Intergovernmental Transfer	355	428	433	350	307	302	253	244	24
Other Sources	349	439	468	<u>441</u>	<u>449</u>	442	418	431	<u>40</u>
Subtotal	\$18,074	\$19,255	\$20,508	\$21,818	\$23,078	\$24,152	\$22,343	\$20,494	\$24,42
Transfers									
Lottery	540	570	614	670	622	657	625	625	63
Gaming Fund Transfer [and related]	554	661	699	689	685	564	430	431	32
Other	589	1,159	<u>918</u>	746	939	679	538	828	1,22
Total State Sources	\$19,757	\$21,645	\$22,739	\$23,923	\$25,324	\$26,052	\$23,936	\$22,378	\$26,60
Federal Sources	\$3,940	\$5,189	\$4,691	\$4,725	\$4,703	\$4,815	\$6,567	\$5,920	\$5,38
Total Federal & State Sources	\$23,697	\$26,834	\$27,430	\$28,648	\$30,027	\$30,867	\$30,503	\$28,298	\$31,99
Nongeneral Funds Distribution:									
Refund Fund									
Personal Income Tax	(\$638)	(\$964)	(\$894)	(\$933)	(\$1,016)	(\$867)	(\$996)	(\$919)	(\$1,07
Corporate Income Tax	(273)	(442)	(376)	(356)	(371)	(341)	(363)	(289)	(42)
Subtotal General Funds	\$22,786	\$25,428	\$26,160	\$27,359	\$28,640	\$29,659	\$29,144	\$27,090	\$30,48
Change from Prior Year	(\$593)	\$2,642	\$732	\$1,199	\$1,281	\$1,019	(\$515)	(\$2,054)	\$3,39
Percent Change	-2.5%	11.6%	2.9%	4.6%	4.7%	3.6%	-1.7%	-7.0%	12.5
Short-Term Borrowing	\$1,675	\$0	\$765	\$1,000	\$900	\$2,400	\$2,400	\$1,250	\$1,30
Tobacco Liquidation Proceeds	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,25
HPF and HHSMTF Transfers	\$0	\$0 \$0	\$9 <b>82</b>	\$0	\$ <b>45</b> 6	\$1,503	\$0	\$0 \$0	¢1,20 \$
Budget Stabilization Fund Transfer	\$226	\$226	\$276	\$276	\$276	\$276	\$ <b>5</b> 76	\$1,146	\$ <b>5</b> 3
Pension Contribution Fund Transfer	\$300	\$1,395	\$ <u>2</u> 70	\$ <u>2</u> 70	\$270 \$0	\$ <u>2</u> 70	\$0 \$0	\$ <b>843</b>	\$33 \$22
Total General Funds	\$300	\$1,393 \$27,049	\$28,183	\$28,635	\$30,272	\$33,838	\$32,120	\$30,329	\$33,79
				\$452					
Change from Prior Year	\$1,382 5.0%	\$2,062	\$1,134		\$1,637	\$3,566	(\$1,718) 5 1 07	(\$1,791)	\$3,46
Percent Change	5.9%	8.3%	4.2%	1.6%	5.7%	11.8%	-5.1%	-5.6%	11.4

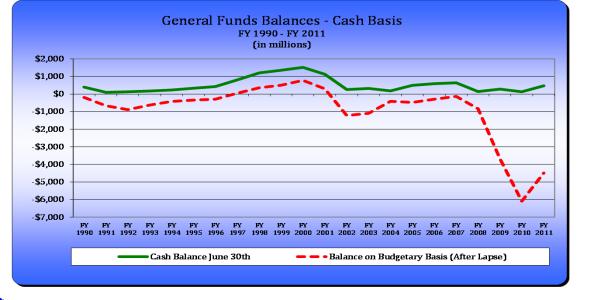
#### DETAILED GENERAL FUNDS REVENUE HISTORY FY 2003 - FY 2011

#### **GENERAL FUNDS BALANCE INFORMATION**



	General Funds	Annual \$ Change
_	(in m	illions)
FY 1992	\$14,032	\$771
FY 1993	\$14,750	\$718
FY 1994	\$15,586	\$836
FY 1995	\$17,002	\$1,416
FY 1996	\$17,936	\$934
FY 1997	\$18,854	\$918
FY 1998	\$19,984	\$1,130
FY 1999	\$21,674	\$1,690
FY 2000	\$23,250	\$1,576
FY 2001	\$24,106	\$856
FY 2002	\$23,379	-\$727
FY 2003	\$22,786	-\$593
FY 2004	\$25,428	\$2,642
FY 2005	\$26,160	\$732
FY 2006	\$27,359	\$1,199
FY 2007	\$28,640	\$1,281
FY 2008	\$29,659	\$1,019
FY 2009	\$29,144	-\$515
FY 2010	\$27,090	-\$2,054
FY 2011	\$30,488	\$3,398
-Y 2012 (est.)	\$33,417	\$2,929

Balance on



			Budgetary
	Cash Balance		Basis (After
	June 30th	Lapse Spending	Lapse)
FY 1990	\$395	\$586	(\$191)
FY 1991	\$100	\$766	(\$666)
FY 1992	\$131	\$1,018	(\$887)
FY 1993	\$172	\$802	(\$630)
FY 1994	\$230	\$652	(\$422)
FY 1995	\$331	\$672	(\$341)
FY 1996	\$426	\$718	(\$292)
FY 1997	\$806	\$761	\$45
FY 1998	\$1,202	\$846	\$356
FY 1999	\$1,351	\$848	\$503
FY 2000	\$1,517	\$740	\$777
FY 2001	\$1,126	\$826	\$300
FY 2002	\$256	\$1,476	(\$1,220)
FY 2003	\$317	\$1,411	(\$1,094)
FY 2004	\$182	\$592	(\$410)
FY 2005	\$497	\$971	(\$474)
FY 2006	\$590	\$881	(\$291)
FY 2007	\$642	\$777	(\$135)
FY 2008	\$141	\$975	(\$834)
FY 2009	\$280	\$3,594	(\$3,674)
FY 2010	\$130	\$6,224	(\$6,094)
FY 2011	\$469	\$4,962	(\$4,493)

			ROPRIATED I	millions)		-11-2015				
			(2	s minions)						
	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	Feb-12	Feb-12
EVENUE SOUDCES	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	RECEIPTS	Estimate	Estimate
REVENUE SOURCES	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>	<u>FY 2011</u>	FY 2012	<u>FY 201</u>
tate Taxes	¢0.005	¢0.072	¢0.540	¢10.405	¢11 107	¢10 010	¢0.420	¢10.000	¢16 716	¢16.07
Personal Income Tax	\$8,235	\$8,873	\$9,568	\$10,425	\$11,187	\$10,219	\$9,430	\$12,302	\$16,716	\$16,87
Corporate Income Tax	¢1 410	¢1.540	¢1.704	¢2,120	¢2.201	¢2.072	¢1 (40	¢2,205	¢2.074	¢2.07
Regular	\$1,419 \$922	\$1,548	\$1,784	\$2,120	\$2,201	\$2,073	\$1,649	\$2,285	\$2,874	\$3,07
Replacement		\$1,055	\$1,216	\$1,439	\$1,486	\$1,264	\$1,012	\$1,334	\$1,400	\$1,43
Sales	\$7,442	\$7,783	\$8,425	\$8,603	\$8,733	\$8,216	\$7,752	\$8,400	\$8,798	\$9,01
Public Utility	<b></b>	<b>•</b> •• <b>•</b> •• <b>•</b> •		<b>**</b> ***		<b>.</b>	<b>**</b>	<b>.</b>	<b>* *</b>	<b>.</b>
Regular	\$1,576	\$1,567	\$1,595	\$1,666	\$1,713	\$1,741	\$1,666	\$1,691	\$1,605	\$1,61
Replacement	\$207	\$201	\$226	\$212	\$207	\$223	\$180	\$203	\$210	\$21
Motor Fuel (gross)	\$1,453	\$1,465	\$1,477	\$1,484	\$1,369	\$1,499	\$1,371	\$1,347	\$1,330	\$1,35
Cigarette	\$760	\$656	\$640	\$639	\$614	\$582	\$582	\$588	\$540	\$52
Liquor Taxes	\$138	\$153	\$163	\$167	\$170	\$169	\$188	\$182	\$190	\$19
Vehicle Use Tax	\$40	\$37	\$39	\$37	\$37	\$32	\$35	\$35	\$33	\$3
Inheritance Tax	\$222	\$310	\$272	\$264	\$373	\$288	\$243	\$122	\$205	\$23
Insurance Taxes and Fees	\$466	\$425	\$393	\$393	\$384	\$422	\$411	\$414	\$405	\$39
Horse Racing Taxes & Fees	\$13	\$12	\$11	\$9	\$9	\$7	\$7	\$7	\$8	\$
Corporate Franchise Taxes	\$169	\$190	\$189	\$201	\$234	\$210	\$216	\$215	\$197	\$20
Other Privilege Taxes	\$256	\$281	\$310	\$314	\$307	\$254	\$223	\$239	\$254	\$26
Riverboat Gambling Taxes & Fees	<u>\$775</u>	<u>\$816</u>	<u>\$817</u>	<u>\$813</u>	<u>\$688</u>	<u>\$553</u>	<u>\$532</u>	<u>\$458</u>	<u>\$537</u>	<u>\$58</u>
SUBTOTAL	\$24,093	\$25,372	\$27,125	\$28,786	\$29,712	\$27,752	\$25,497	\$29,822	\$35,302	\$36,00
state Nontax Sources										
Motor Vehicle & License Fees	\$1,162	\$1,169	\$1,296	\$1,288	\$1,302	\$1,302	\$1,370	\$1,494	\$1,520	\$1,54
Cigarette Settlement Distributions	\$270	\$274	\$273	\$285	\$310	\$340	\$284	\$290	\$159	\$15
Other Fees	\$468	\$523	\$492	\$449	\$483	\$434	\$483	\$529	\$544	\$56
Provider Assessment Fees	\$901	\$1,601	\$890	\$1,529	\$2,189	\$1,724	\$1,575	\$1,635	\$1,658	\$1,91
Receipts From State Hospital Patients	\$24	\$23	\$26	\$28	\$29	\$28	\$26	\$26	\$26	\$2
Interest on State Funds & Investments	\$88	\$125	\$261	\$358	\$357	\$156	\$46	\$49	\$35	\$3
Reimbursements & Repayments	\$151	\$137	\$154	\$180	\$184	\$209	\$204	\$260	\$231	\$25
Revolving Fund Receipts	\$425	\$284	\$495	\$515	\$563	\$505	\$526	\$260 \$565	\$560	\$57
Lottery (net gross)	\$881	\$284 \$907	\$984 \$984	\$960	\$997	\$991	\$1,074	\$1,104	\$1,200	\$1,25
All Other Nonfederal Receipts	\$4,110	\$5,838	\$984 \$5,887	\$900	\$997 \$5,847	\$5,609	\$1,074	\$1,104 \$6,061	\$6,370	\$6,43
Income from Sale of Bonds	\$2,411	\$3,838 \$1,143	\$3,887 \$1,484	\$5,588 \$611	\$3,847	\$3,009	\$8,551	\$6,125	\$3,500	\$0,43 \$4,50
Local Government Health Plan	\$2,411	\$1,145	\$1,484 \$59	\$63						\$4,30 <u>\$5</u>
SUBTOTAL	\$35,057	<u>\$08</u> \$37,464	\$39,426	<u>\$03</u> \$40,640	<u>\$60</u> <b>\$42,214</b>	<u>\$55</u> <b>\$39,256</b>	<u>\$53</u> <b>\$45,396</b>	<u>\$54</u> <b>\$48,014</b>	<u>\$51</u> <b>\$51,156</b>	<u>می</u> \$53,29
State Transfers In	\$334	\$151	\$250	\$442	\$329	\$314	\$223	\$454	\$400	\$40
OTAL STATE SOURCES	\$35,391	\$37,615	\$39,676	\$41,082	\$42,543	\$39,570	\$45,619	\$48,468	\$51,556	\$53,69
Sederal Sources	\$12,940	\$12,210	\$12,366	\$13,112	\$13,702	\$16,383	\$18,284	\$18,149	\$14,943	\$15,03
UBTOTAL ALL APPROPRIATED	\$48,331	\$49,825	\$52,042	\$54,194	\$56,245	\$55,953	\$63,903	\$66,617	\$66,499	\$68,73
Short Term Borrowing	\$850	\$765	\$1,000	\$900	\$2,400	\$2,400	\$1,500	\$1,300	\$0	\$
TOTAL ALL APPROPRIATED	\$49,181	\$50,590	\$53,042	\$55,094	\$58,645	\$58,353	\$65,403	\$67,917	\$66,499	\$68,73

#### HIGHLIGHTS OF 96-1496 (INCOME TAX INCREASE)

In January 2011, P.A. 96-1496 was signed into law creating the first significant revenueproducing enactment in many years. Highlights of the new public act are as follows:

- **Increase Individual Income Tax Rate.** Increases the personal income tax rate from 3% to 5% in tax year 2011; to 3.75% in tax year 2015; and, to 3.25% in tax year 2025.
- **Increase Corporate Income Tax Rate.** Increases the corporate income tax rate from 4.8% to 7% in tax year 2011; to 5.25% in tax year 2015; and, to 4.8% in tax year 2025.
- **Reinstates Estate Tax.** There was no federal or State estate tax during calendar year 2010. P.A. 96-1496 reinstates the Illinois estate tax for calendar 2011 and thereafter. The Illinois estate tax exempts the first \$2 million of an estate, which is less than the current \$5 million federal exemption.
- **Temporarily Eliminate Net Operating Loss Deduction.** In the case of a corporation (other than a Subchapter S corporation), P.A. 96-1496 provides that no carryover deduction shall be allowed for tax years 2011, 2012, and 2013; provided that, for purposes of determining the taxable years to which a net loss may be carried, no taxable year for which a deduction is disallowed shall be counted.

Ind	Individual and Corporate Revenues Under P.A. 96-1496 (SB 2505) as Compared to Previous Law								
	\$ in millions Denotates Transition Years of Scheduled Rate Reductions								
Fiscal Year	Total New Revenues	Amount to Refund Fund	Net Revenues from Personal Tax Increase	Net Revenues from Corporate Tax Increase	Total New Net Revenues				
FY 2011	\$2,706	\$254	\$2,288	\$164	\$2,452				
FY 2012	\$7,884	\$765	\$6,410	\$709	\$7,119				
FY 2013	\$7,822	\$803	\$6,196	\$823	\$7,019				
FY 2014	\$8,002	\$822	\$6,339	\$842	\$7,180				
FY 2015	\$5,881	\$606	\$4,620	\$655	\$5,276				
FY 2016	\$3,123	\$316	\$2,571	\$236	\$2,807				
FY 2017	\$3,034	\$305	\$2,545	\$184	\$2,729				
FY 2018	\$3,104	\$312	\$2,603	\$189	\$2,792				
FY 2019	\$3,175	\$319	\$2,663	\$193	\$2,856				
FY 2020	\$3,248	\$326	\$2,724	\$197	\$2,922				
FY 2021	\$3,323	\$334	\$2,787	\$202	\$2,989				
FY 2022	\$3,399	\$342	\$2,851	\$206	\$3,058				
FY 2023	\$3,478	\$349	\$2,917	\$211	\$3,128				
FY 2024	\$3,558	\$358	\$2,984	\$216	\$3,200				
FY 2025	\$2,525	\$254	\$2,116	\$155	\$2,271				
FY 2026	\$1,221	\$120	\$1,083	\$18	\$1,101				

Note: The income tax increase became effective January 1, 2011. However, because the enactment date was January 13, 2011, January withholding payments (and some of February withholding payments) were not able to be adjusted in time to reflect the new tax rate. Because of this, these withholding taxes owed (valued at approximately \$500M) will be made up as final payments and collected in FY 2012 instead of FY 2011. The FY 2011 and FY 2012 amounts above reflect this timing adjustment. (Estimates do not include any impact from the suspension of the N.O.L. Deduction or P.A. 97-0636 AND P.A. 97-0652 ). The Commission assumes the Budget Book's refund percentages of 9.75% (personal) and 14.0% (corporate) for FY 2013 and thereafter. ESTIMATES AS OF FEBRUARY 23, 2012.